



Ministerie van Infrastructuur  
en Waterstaat

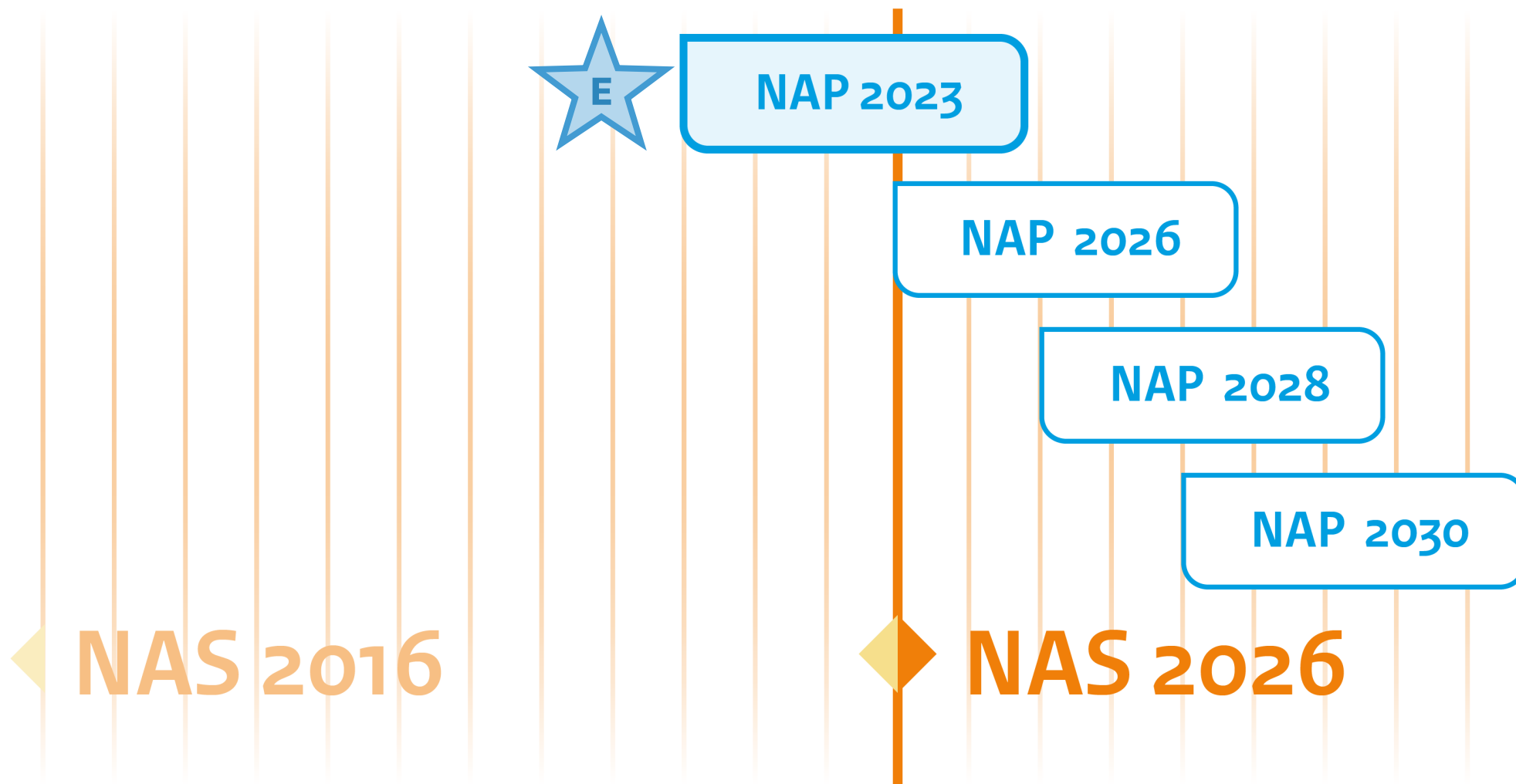
# National adaptation strategy and plan (NAS & NAP)

23 April 2024

Chantal Oudkerk Pool



# Time frames NAS and NAP





# The Netherlands and Adaptation

- Delta to four major European rivers: Rhine, Meuse, Scheldt and Ems
- ~30% of the Netherlands below sea level
- 60% flood prone
- GDP: ~ EUR 800 bln
- High protection level
- 17.691 KM of flood defenses

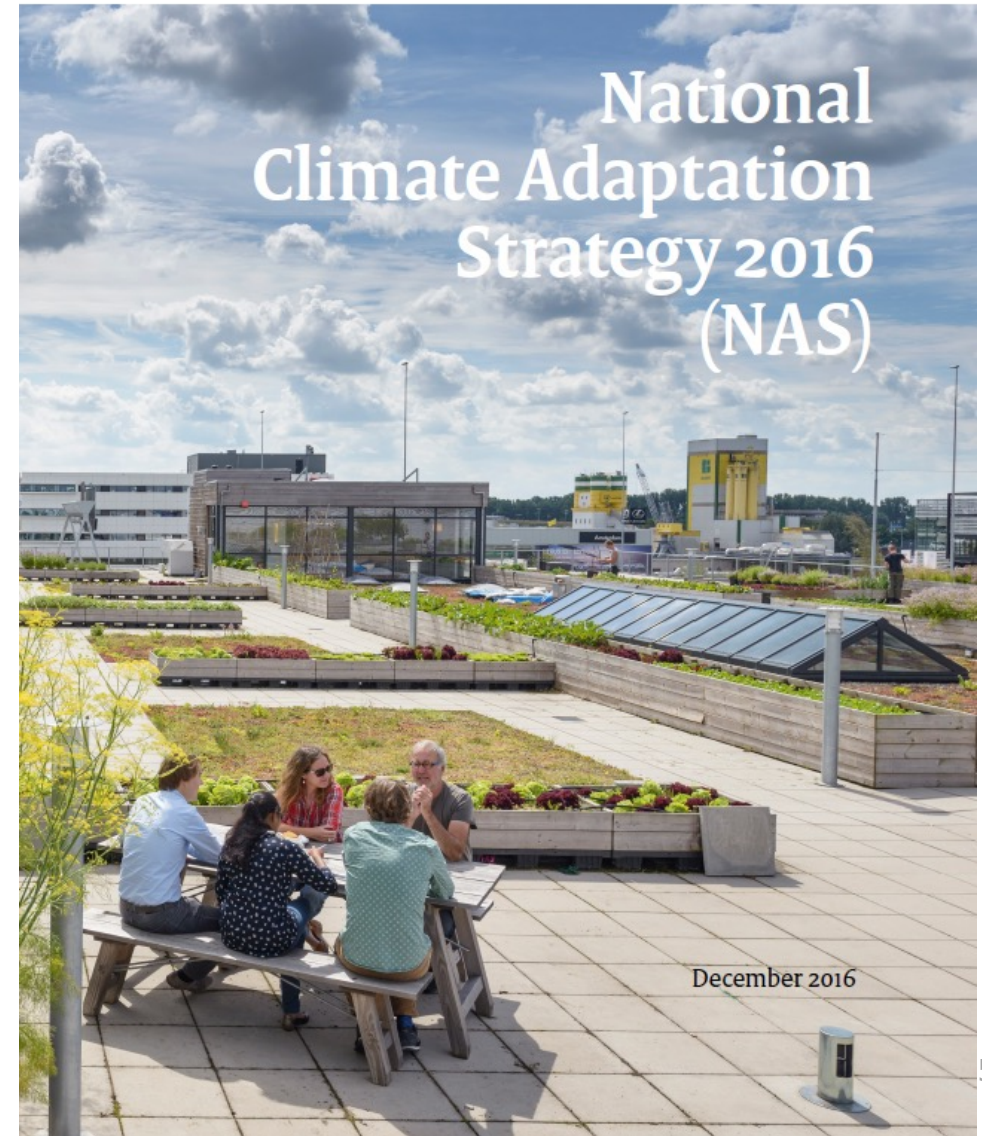




## Adapting with ambition

### NAS'16: priority risks

1. Greater heat stress
2. More frequent failure of vital systems
3. More frequent crop failures or other problems in the agricultural sector
4. Shifting climate zones
5. Greater health burden and loss of productivity
6. Cumulative effects





## NAS'16: Approach

1. Increase awareness of the necessity of climate adaptation
2. Encourage the implementation of climate adaptation measures
3. Develop and exploit the knowledge base
4. Address urgent climate risks
5. Embed climate adaptation within policy and legislation
6. Monitor the progress and effectiveness of the adaptation strategy.



# NAS Evaluation findings (2022)

## What is going well

Many stakeholders have become aware of their climate risks, identified measures, and started implementation

## What we need



More specific goals and targets, an understanding of progress and effectiveness



Better governance and more implementation power



More attention to the impacts of climate change on humans, culture and nature



# National Adaptation Plan (NAP'23)





# National Adaptation plan: objective and scope

The NAP:

- › Provides an **overview** of running and planned **adaptation actions**, including timeframes and project leads
- › Identifies **priority areas** for additional action towards the next adaptation strategy

# NAP 2023 summary



One goal

To accelerate climate resilience in the Netherlands

3 principles

**Smarter**  
knowledge is accessible  
and applicable



**More systemic**  
adaptation is mainstreamed  
into all policies and developments



**More inclusive**  
adaptation for and by all



15 key challenges  
for adaptation

**Water**



- Well-protected against flooding
- Sponge cities
- Future-proof freshwater supply
- Good water quality

**Agriculture,  
nature and the  
environment**



- Climate resilient agriculture
- Climate resilient nature
- Well-protected hazardous industries

**People and  
culture**



- Heatproof cities
- Staying healthy in times of climate change
- Well-protected cultural heritage

**Working and  
living**



- Green climate-adaptive new developments
- Climate-resilient housing for all
- Green and healthy working landscapes
- Strong and resilient infrastructure
- Climate-adaptive waterways

5 priorities

- 1 To develop concrete adaptation targets
- 2 To increase accessibility and applicability of knowledge products
- 3 To increase attention to climate justice
- 4 To mainstream adaptation into all policies and implementation
- 5 To explore opportunities to expand adaptation finance



# NAS'26: scoping ingredients



1. NAS'16  
evaluation  
(2022)



2. National  
adaptation  
plan  
(2023)



3. European  
guidelines



4.  
Interdepart-  
mental  
workshop



5. Survey  
among non-  
state  
stakeholders



6. Scientific  
Climate  
Council

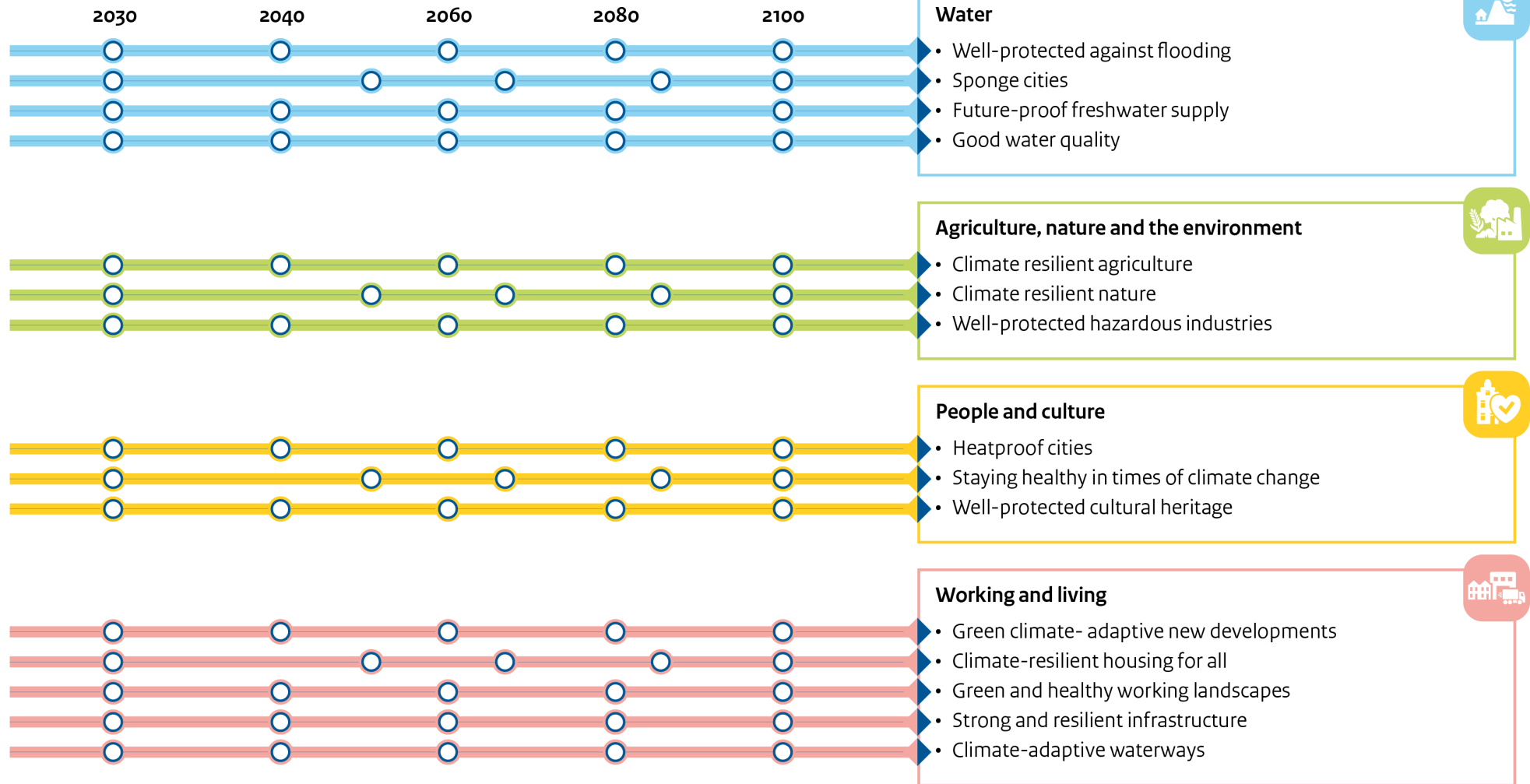


# Outcome

- › The NAS should:
  - Contain concrete goals and targets;
  - Provide clarity on what is needed in the short, mid and long term
  - Promote integration between adaptation measures, but also between adaptation and other transitions

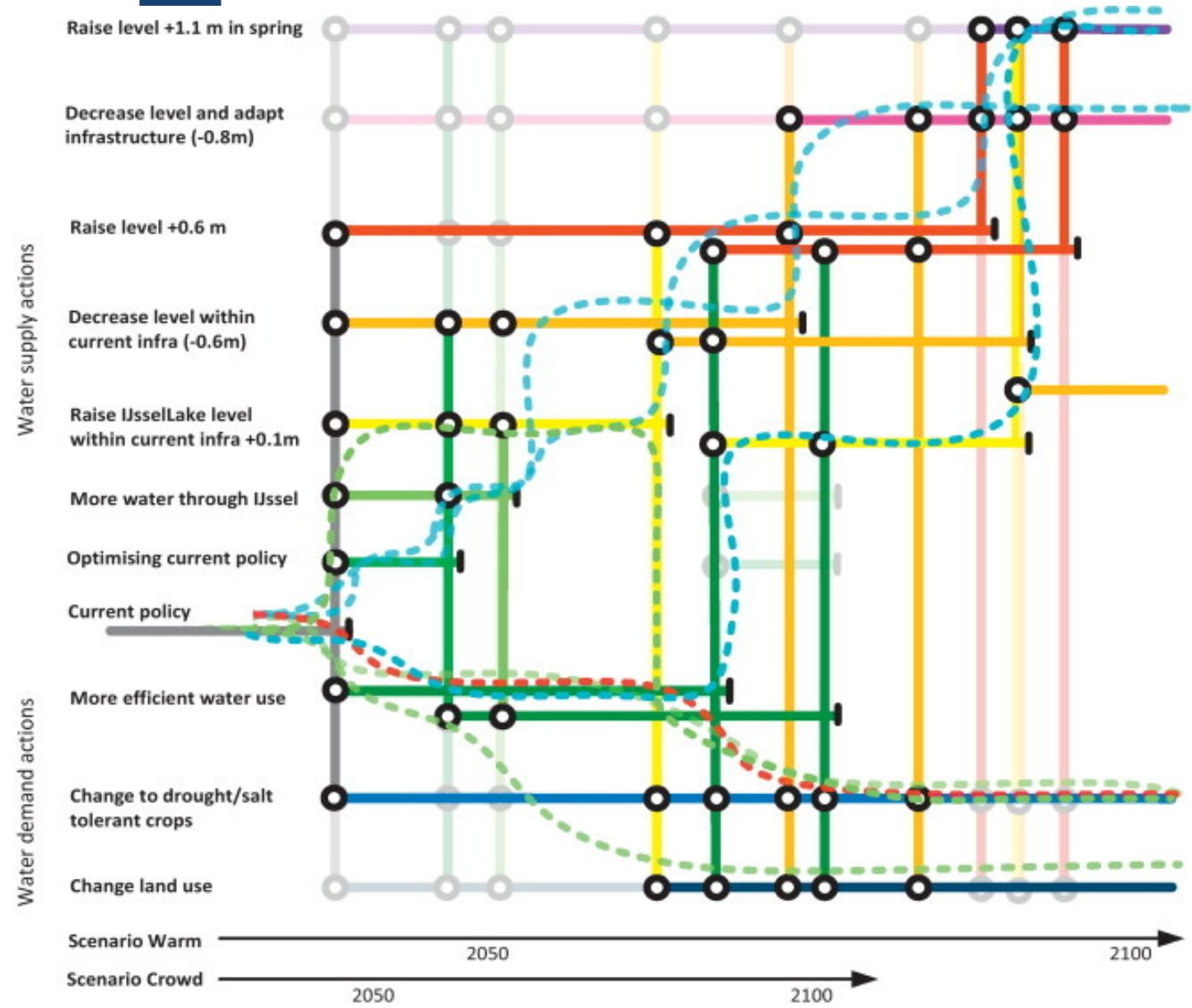


Programme objective NAS: a climate resilient Netherlands  Now and in the future



This is a simplified version of reality. The connections between the pathways will be analysed.

# Example



- Transfer station to new action
- ▬ Adaptation Tipping Point of an action (Terminal)
- ▬ Adaptation Pathways
- Preferred path Hierarchist Perspective: large role government, controlling the system
- Preferred path Egalitarian perspective: protect environment, equity
- Preferred path Individualist Perspective: market driven society, small role for government

Source:  
[https://www.researchgate.net/figure/Adaptation-pathways-map-with-preferred-pathways-for-three-different-perspectives\\_fig19\\_258325895](https://www.researchgate.net/figure/Adaptation-pathways-map-with-preferred-pathways-for-three-different-perspectives_fig19_258325895)



# Development process

- › Track-leads from national government
- › Make-atons with scientific community and policy makers
- › Participatory process with non-state stakeholders
- › Formal advise by Scientific Climate Council
- › Environmental and socio-economic impact analysis



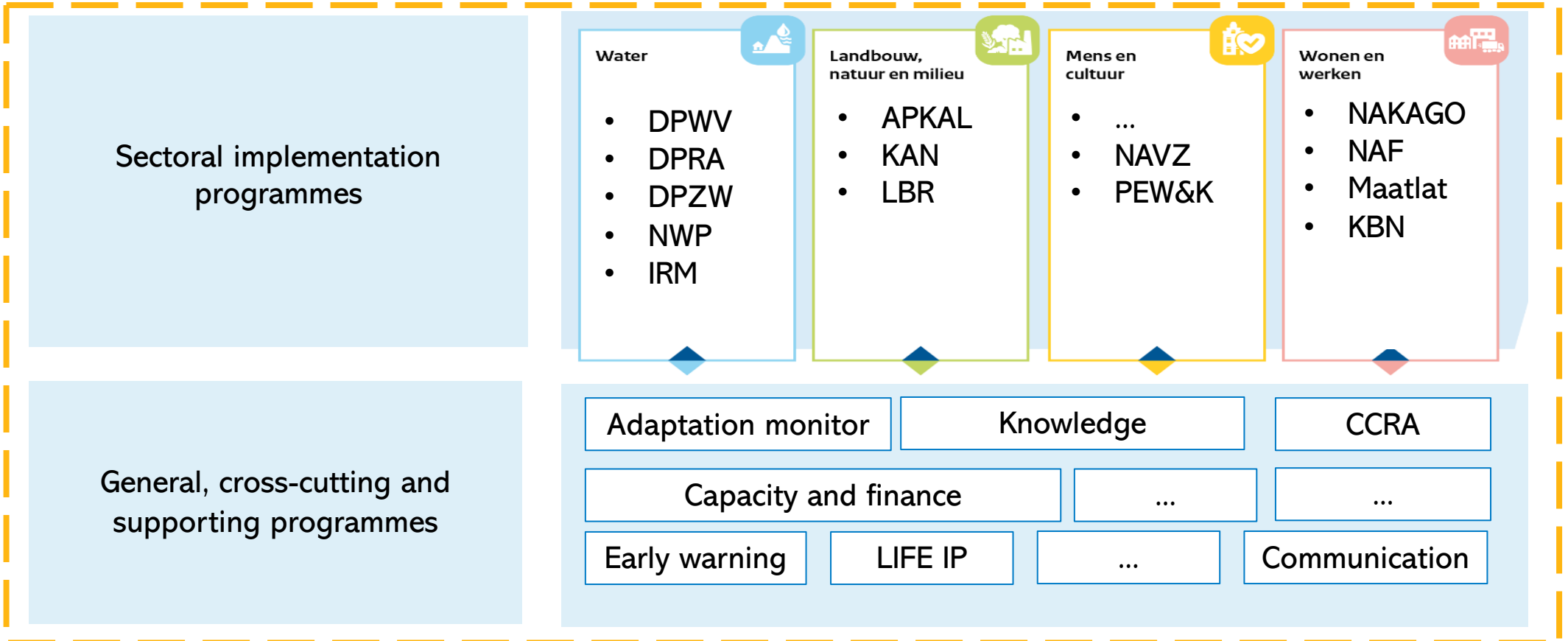
# Programmatic approach

NAS

Direction, milestones, integration

National climate adaptation strategy (NAS)

NAP







Ministry of Infrastructure  
and Water Management

Thank you for your  
attention!

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# Update of the national Adaptation strategy and plan in Luxembourg

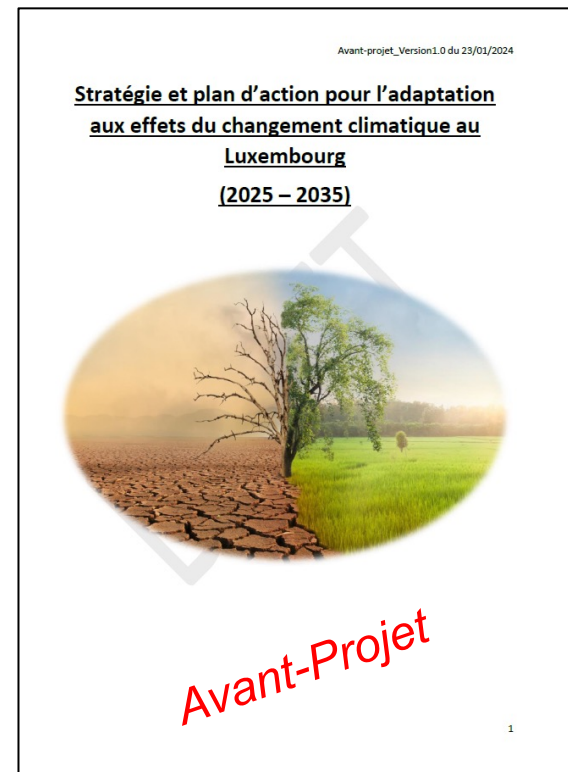
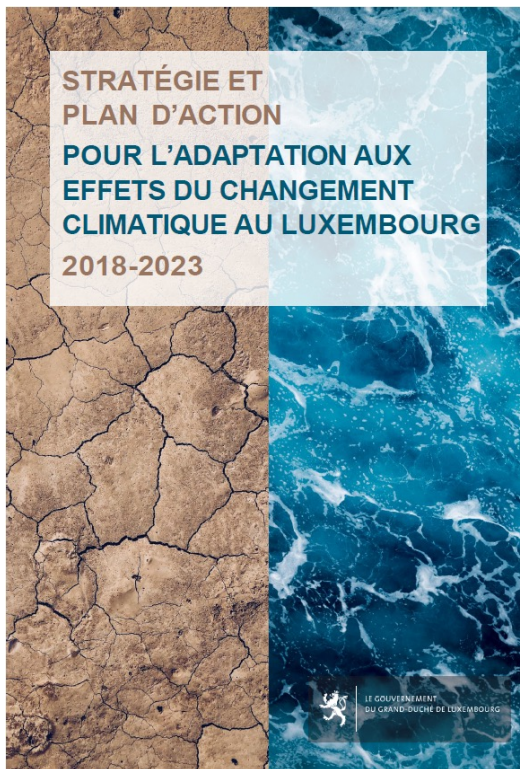
**Bruno Alves**

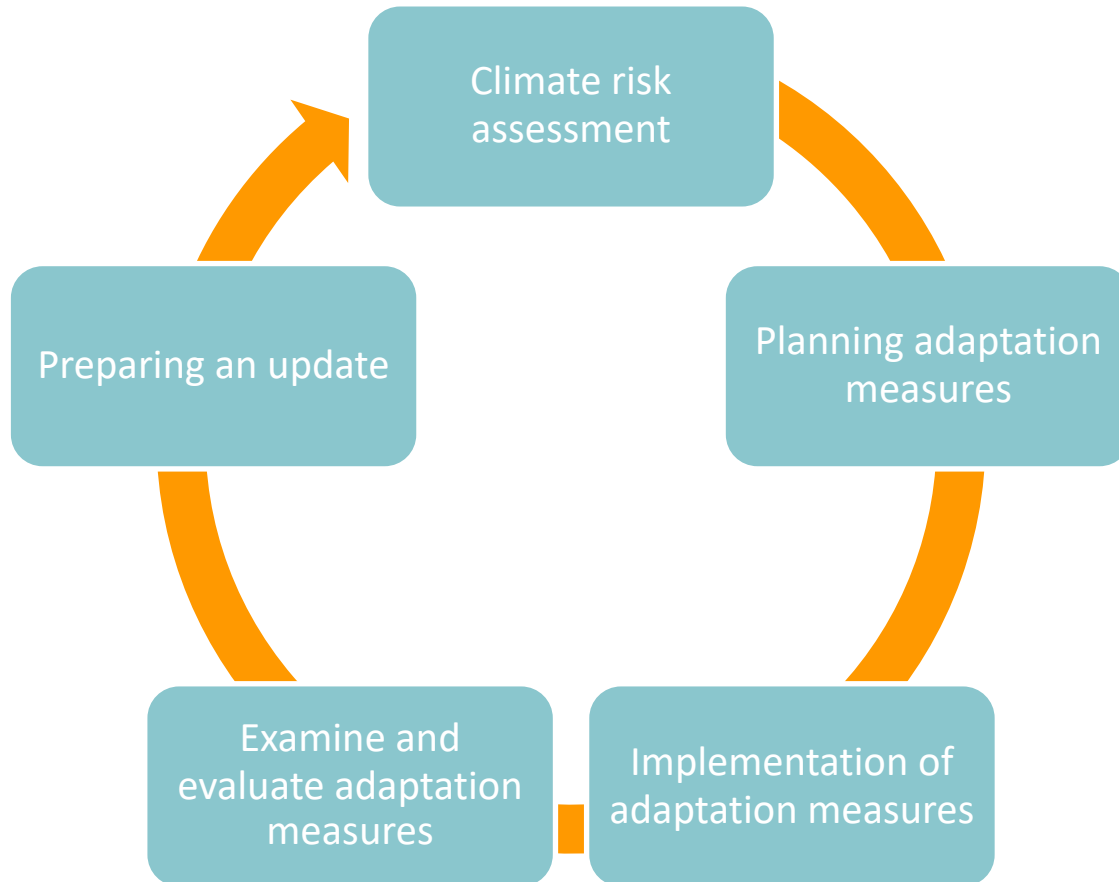
Ministère de l'Environnement, du Climat et de  
la Biodiversité

FRDO/CFDD Adaptation Conference  
24/04/2024



LE GOUVERNEMENT  
DU GRAND-DUCHÉ DE LUXEMBOURG  
Ministère de l'Environnement, du Climat  
et de la Biodiversité







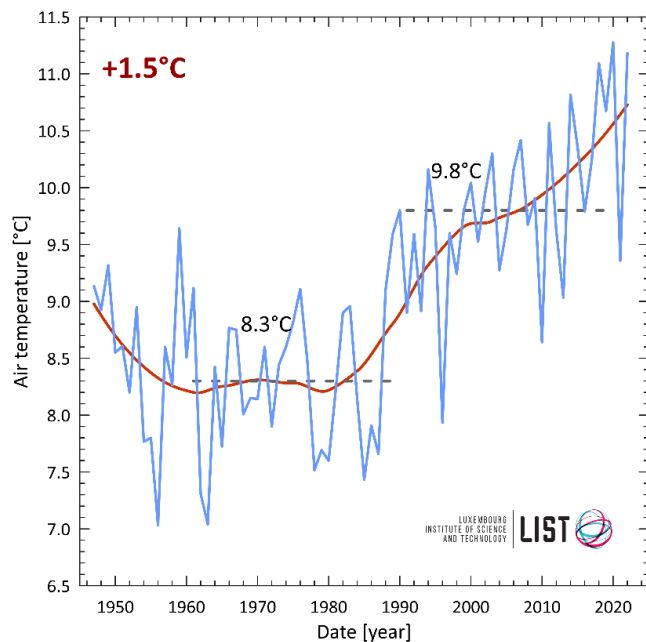
## ➤ Past Observation in Luxembourg



## ➤ Projection and scenarios

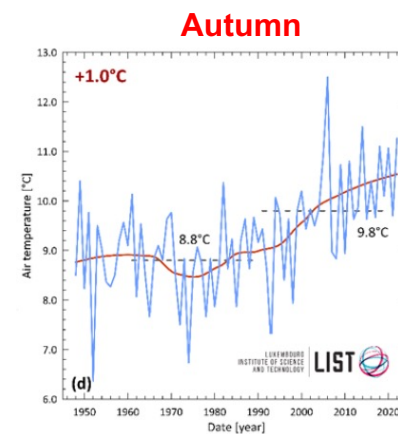
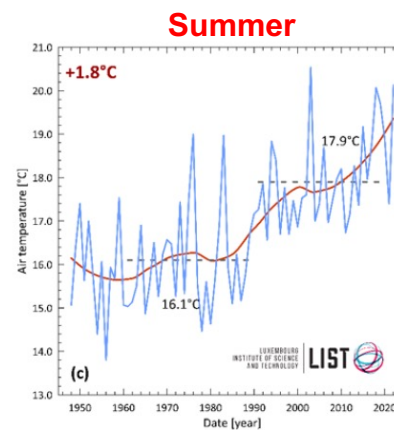
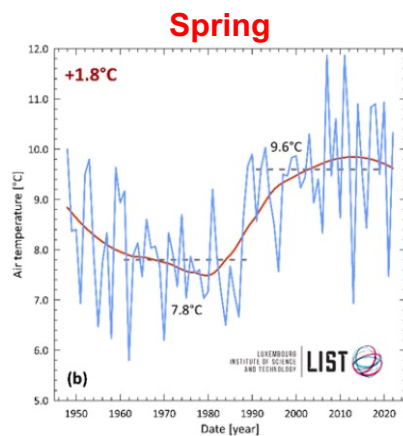
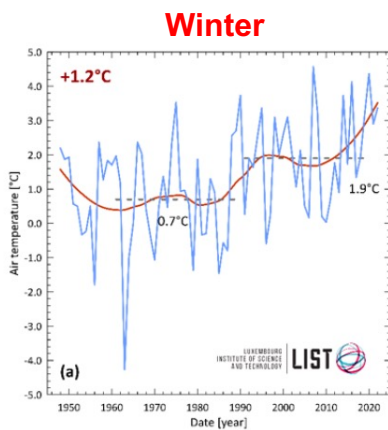


# Past Observation in Luxembourg – Air temperature



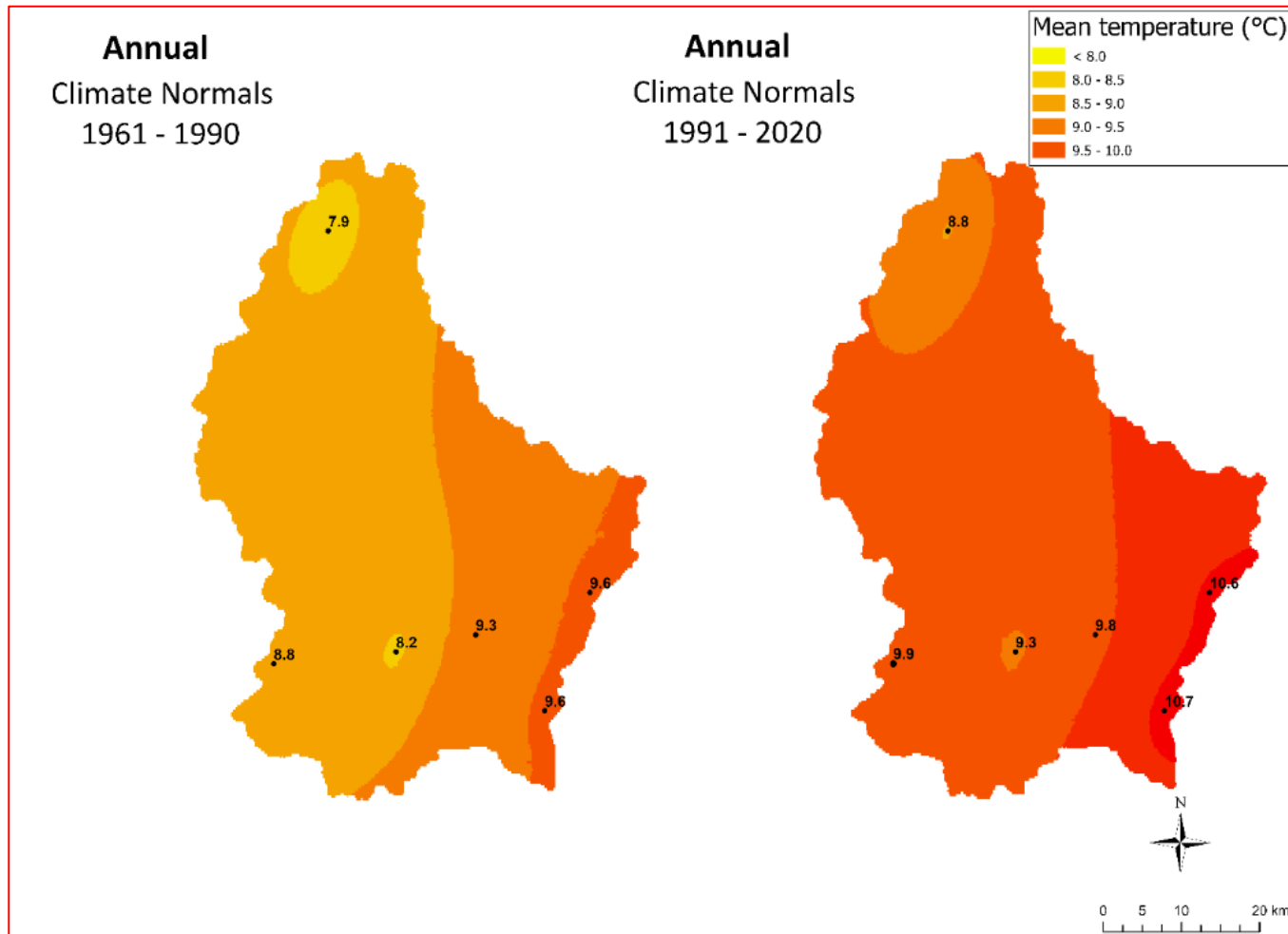
## Average annual air temperature

- ❖ 1961-1990: 8.3°C
- ❖ 1991-2020: 9.8°C



# Past Observation in Luxembourg – Air temperature

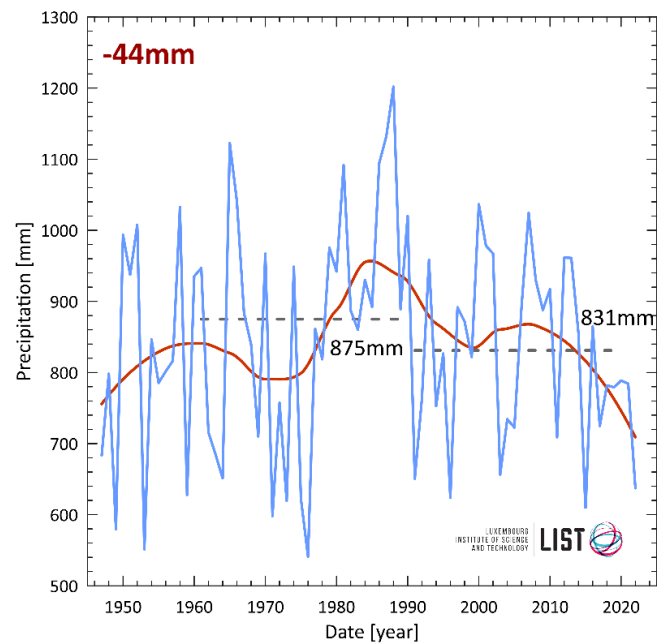
## Average annual air temperature



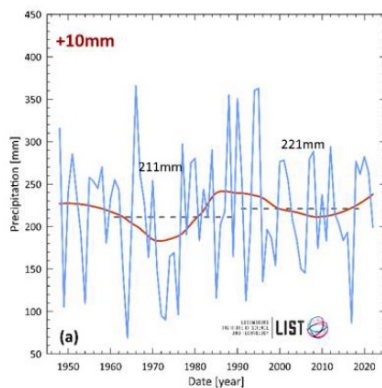
# Past Observation in Luxembourg – Precipitation

## Average annual precipitation

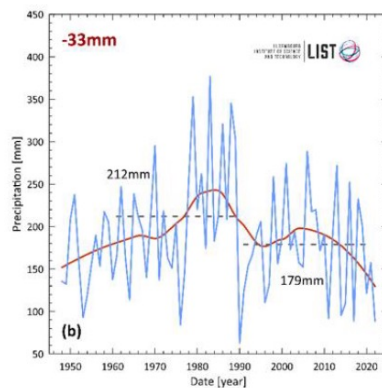
- ❖ 1961-1990: 875 mm
- ❖ 1991-2020: 831 mm



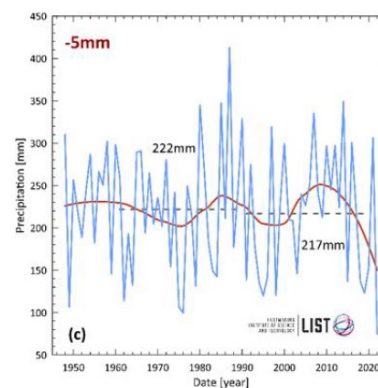
### Winter



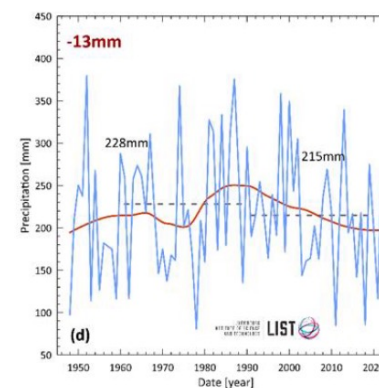
### Spring



### Summer



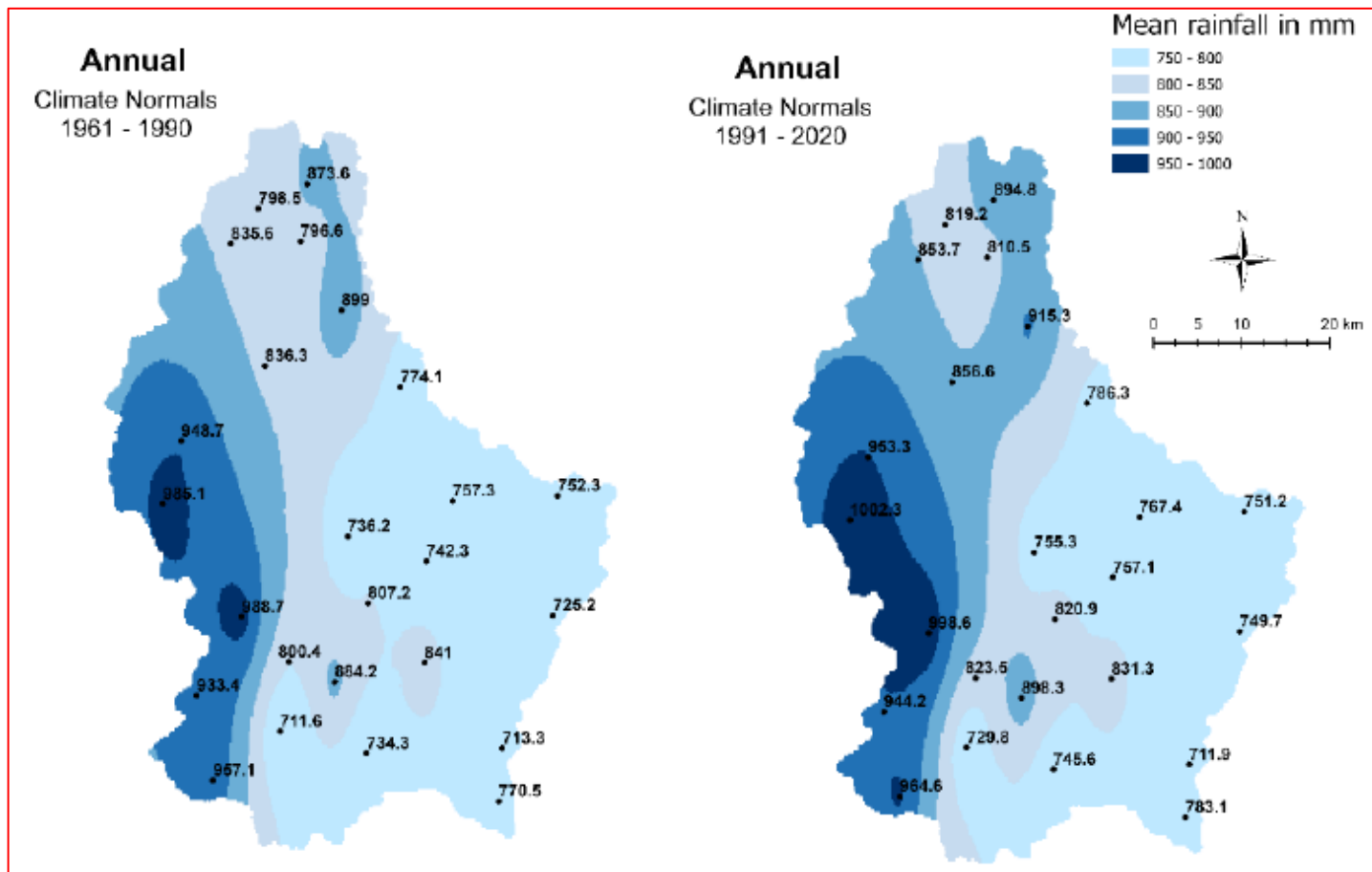
### Autumn



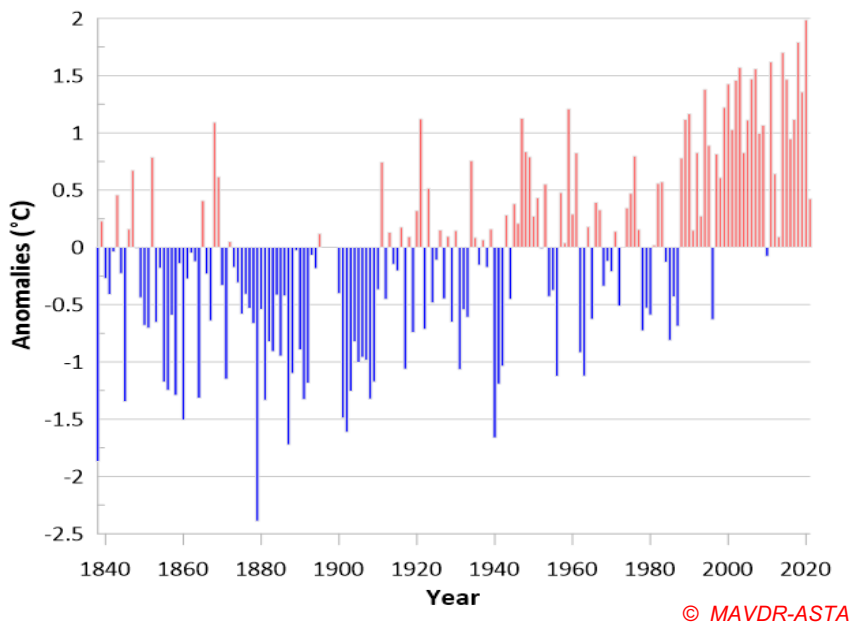


# Past Observation in Luxembourg – Precipitation

## Average annual precipitation



## Past Observation in Luxembourg – Anomalies

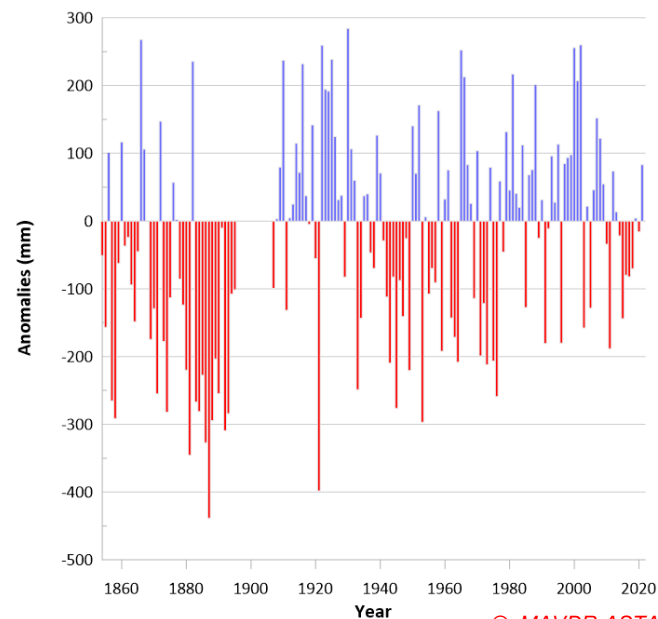


### Annual air temperature anomalies

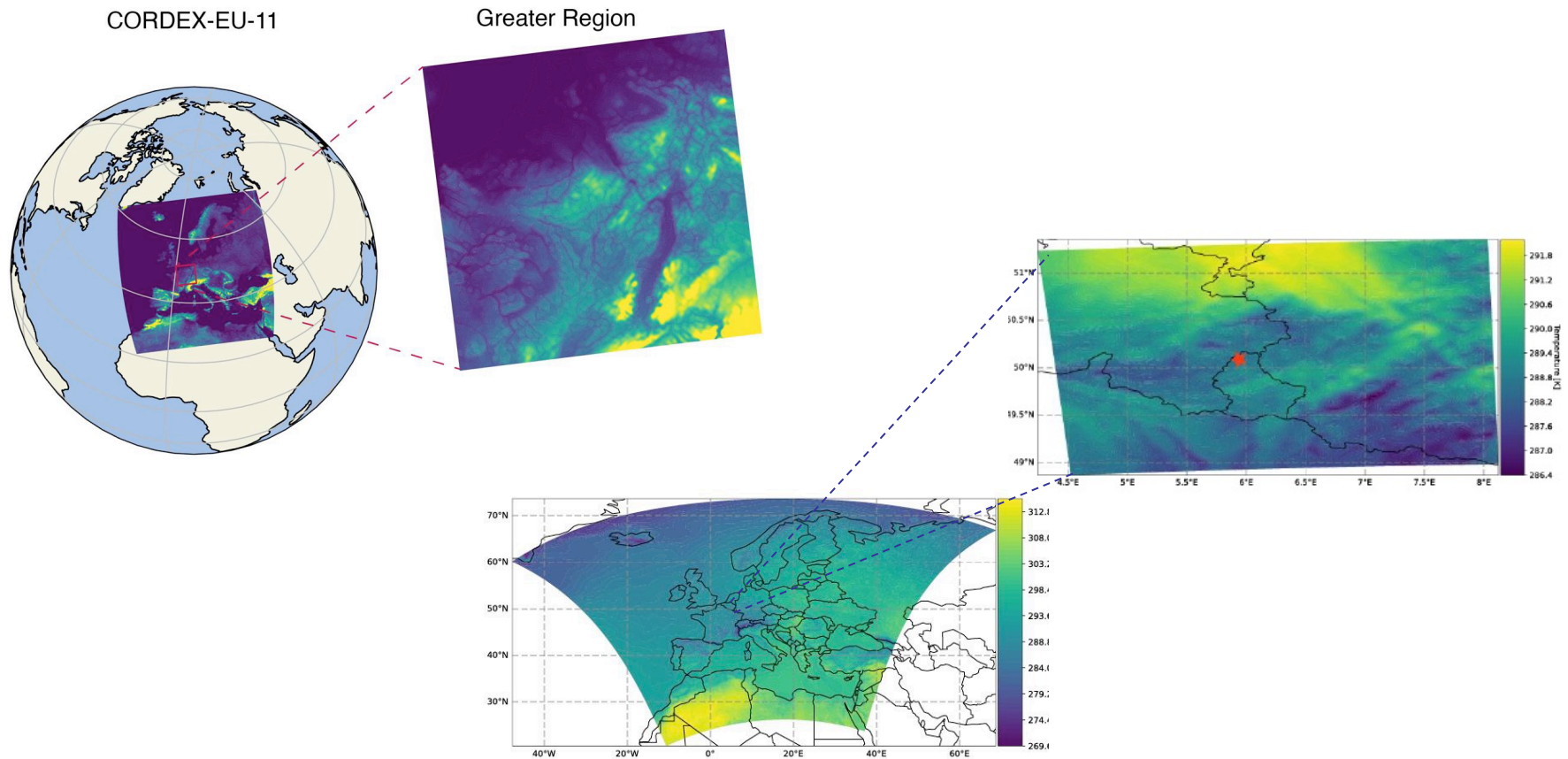
- ❖ In the last decades all air temperature anomalies - with the exception of 1996 - have been above the reference average.
- ❖ The highest anomaly, 3.0°C, was recorded in 2020

### Annual precipitation anomalies

- ❖ The positive anomalies from 1990 onwards are also significantly lower than in previous decades.
- ❖ Since 2014, all years have had lower annual precipitation than the reference period.

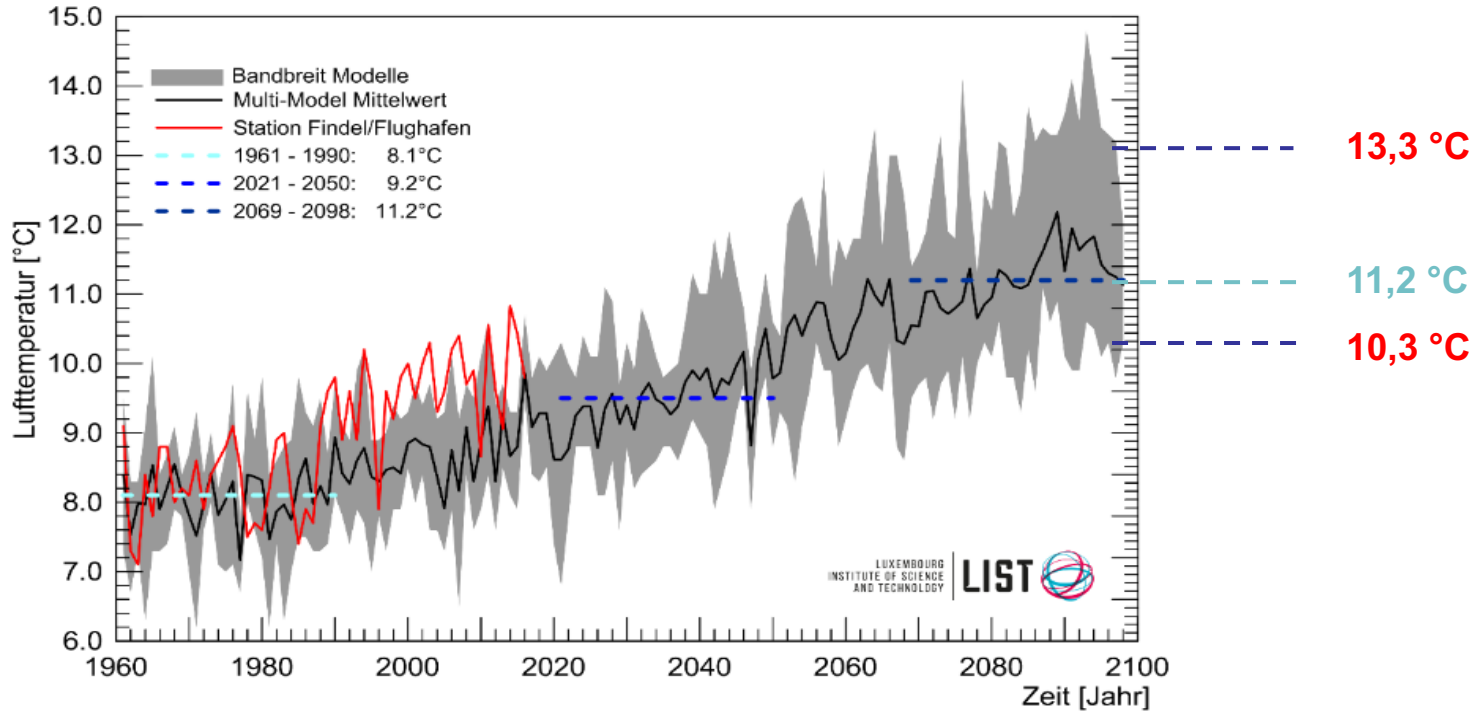


# Future projections - Luxembourg



## Future projections - Luxembourg

Projections are based on different scenarios (RCP2.6, RCP4.5, RCP8.5)

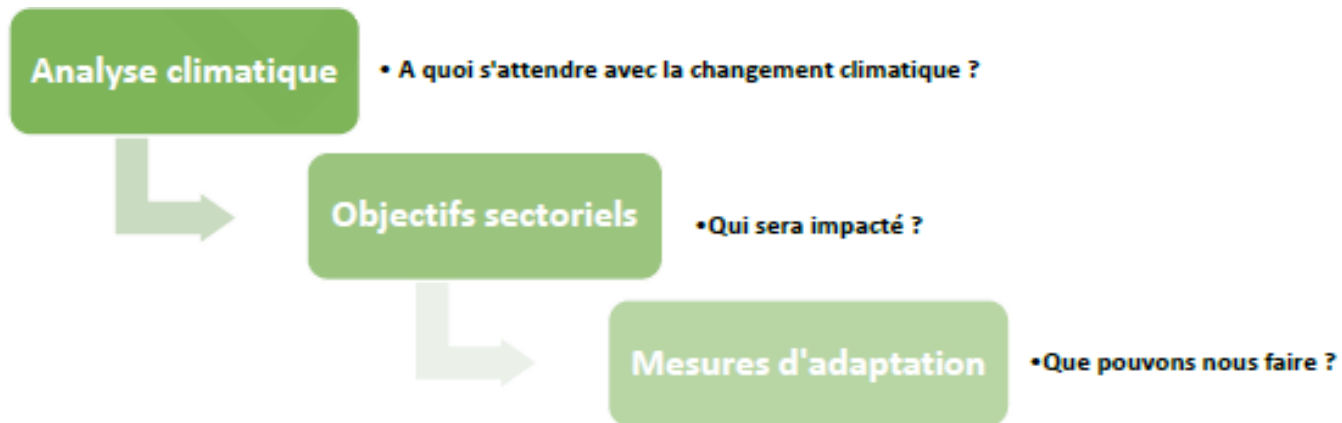


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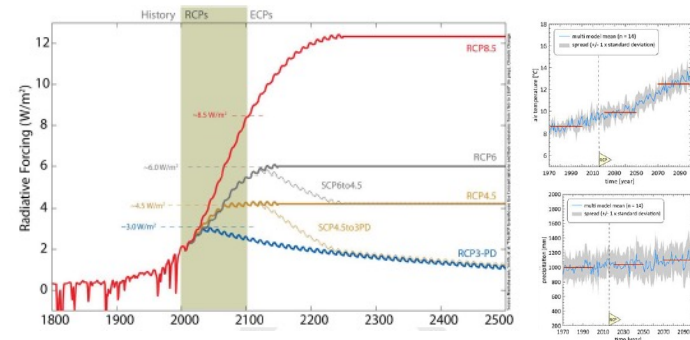
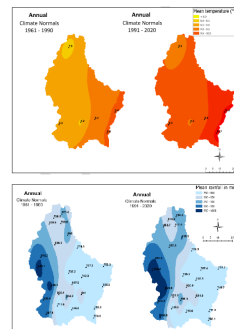
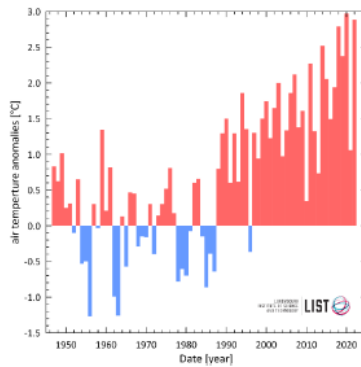


## Structure of the NAS/NAP





## Assessing Luxembourg's climate: observations and projections



## Risk assessment

- Heat waves: 7.6 days/year → 21.9 to 64.7 days/year
- Frost periods: 84 days/year → 61.5 to 22.7 days/year
- Vegetation season: 247.9 days/year → 270 to 330.6 days/year
- Rainfall and drought variability
- Increased risk for floods and flash floods

# Impacts on all areas and activities

## ❖ Biodiversity loss

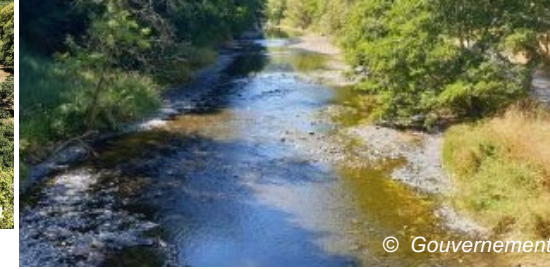


## ❖ Forestry



## ❖ Water

(drought, floods, drinking water, waste water, ...)



## ❖ Civil protection (risk management,...)



## ❖ Economy



## ❖ Societal risks (vulnerable people, just transition,...)



## ❖ Agriculture (food production, crop loss, erosion, soil fertility, ...)



## ❖ Urban planning (Housing, construction,...)



## ❖ Infrastructures (roads, railways, electric power transmission, ...)



## ❖ Health (heat stress, air quality, infectious disease, mental stress,...)



# Adaptation aux effets du changement climatique



## Impacts et Objectifs sectoriels

### 13 secteurs politiques

- Construction et logement
- Énergie
- Sylviculture
- Infrastructures
- Gestion des crises
- Aménagement du territoire
- Agriculture
- Santé
- Écosystèmes et biodiversité
- Tourisme
- Espaces urbains
- Gestion de l'eau
- Économie



### 16 secteurs politiques

- Gestion des crises et catastrophes naturelles
- Santé
- Eau
- Société
- Espaces urbains
- Aménagement du territoire
- Logement et construction
- Transport
- Economie
- Énergie
- Protection des sols
- Sylviculture et boisements
- Agriculture
- Biodiversité et écosystèmes
- Coopération régionale et internationale
- Communication et sensibilisation

**2.2.1** Gestion des crises et des catastrophes naturelles

À Luxembourg, le Grand-duché d'Alsace et de Sion (SDS) est en première ligne face à la gestion de crises majeures. Les dispositifs opérationnels actuels ont été révisés à la lumière de l'analyse des risques de catastrophe. Les services de secours ont été renforcés et les protocoles ont été mis à jour. Le plan de gestion des crises a été actualisé et les exercices de simulation ont été organisés. Les services de secours ont été renforcés et les protocoles ont été mis à jour.

**2.2.7** Agriculture et boisement

La dégradation des terres et la baisse de fertilité des sols, la hausse de la température moyenne annuelle et l'augmentation des périodes de sécheresse attendues avec le changement climatique constituent la principale menace pour l'agriculture et le boisement à Luxembourg. Les impacts les plus graves sont attendus pour les cultures de plein champ et les forêts. Les mesures d'adaptation visent à réduire les risques et à améliorer la résilience des systèmes agricoles et forestiers.

**2.2.8** Transport

Selon les principales conclusions de l'étude de faisabilité de l'évaluation du GIC, les impacts du changement climatique sur le secteur des transports sont attendus à court et à long terme. Les impacts les plus graves sont attendus pour les infrastructures fixes et les infrastructures mobiles. Les mesures d'adaptation visent à réduire les risques et à améliorer la résilience des systèmes de transport.

**2.2.9** Énergie

Le changement climatique affecte le secteur de l'énergie en termes de production d'énergie à la fois non renouvelable et renouvelable et de conditions d'approvisionnement. Les risques comprennent la réduction des taux d'efficacité de tous les types de centrales électriques ainsi que les dommages causés aux infrastructures énergétiques par des événements météorologiques extrêmes. Les mesures d'adaptation visent à réduire les risques et à améliorer la résilience des systèmes énergétiques.

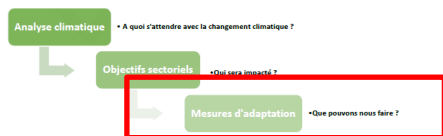
**2.2.10** Environnement

Les villes contribuent largement au changement climatique, car les activités urbaines sont des sources importantes d'émissions de gaz à effet de serre, ont un impact direct sur la qualité de l'air, les sols et les bâtiments, étant parmi les plus grands contributeurs. En même temps, les villes jouent également un rôle clé dans la réduction des émissions de gaz à effet de serre. Les mesures d'adaptation visent à réduire les risques et à améliorer la résilience des systèmes urbains.

**2.2.11** Coopération régionale et internationale

Les villes contribuent largement au changement climatique, car les activités urbaines sont des sources importantes d'émissions de gaz à effet de serre, ont un impact direct sur la qualité de l'air, les sols et les bâtiments, étant parmi les plus grands contributeurs. En même temps, les villes jouent également un rôle clé dans la réduction des émissions de gaz à effet de serre. Les mesures d'adaptation visent à réduire les risques et à améliorer la résilience des systèmes urbains.





## Plan d'action avec les mesures proposées

- 110 proposed measures
- Targeted measures
- Measurable objective or indicator
- 1 authority responsible for implementation

<b>Désignation de la mesure</b>	Promouvoir les modes de planification et de construction efficaces sur le plan climatique et conseiller les acteurs
<b>Code mesure</b>	LP03
<b>Impact climatique</b>	Aggravation de conflits d'intérêt sur l'emprise des sols, pression croissante sur les espaces libres, modification des zones vulnérables
<b>Secteur</b>	Aménagement du territoire, construction et logement, espaces urbains
<b>Type de mesure</b>	Sensibilisation, communication
<b>Objectif de la mesure</b>	Élaborer un guide sur la mise en œuvre concrète de plans d'adaptation pour les communes et bureaux d'étude
<b>Description de la mesure</b>	Dans le cadre de cette mesure, les étapes suivantes sont p. ex. à fixer : <ul style="list-style-type: none"> <li>• Amendement et <i>climate proofing</i> des PAG/PAP/Règlement des bâtisses</li> <li>• Proposer des formation continues pour les bureaux d'étude</li> <li>• Dimensionner les infrastructures</li> <li>• Établir un lien avec le pacte sur le climat</li> <li>• Mettre en place une structure de conseil au sein du ministère</li> <li>• Recruter des planificateurs/conseillers en questions climatiques</li> <li>• Mettre à disposition des subventions publiques pour les mesures d'adaptation</li> <li>• Promouvoir les logements de petite taille (m<sup>2</sup>/habitant), densifier les ZAE</li> </ul>
<b>Observations supplémentaires</b>	
<b>Responsabilité de mise en œuvre</b>	Ministère de l'Intérieur, Ministère de l'Énergie et de l'Aménagement du territoire



<p>4.6.4 <i>Elaborer un recueil avec des idées et des proposition concrètes en faveur du climat pouvant être intégrées dans les règlements des bâtisses et les parties écrites des PAG</i></p> <p>Objectif / Indicateur : Publication d'un recueil avec des idées de « bonnes pratiques »</p> <p>Description de la mesure : Les mesures d'adaptation aux effets du changement climatique peut prendre de multiples formes, et ceci particulièrement en milieu urbain. Certaines règles urbanistiques contribuent ainsi grandement à ce que le développement urbain contribue activement à une meilleure résilience. Pour cela, il est parfois nécessaire de définir des règles dans les règlements sur les bâtisses ou dans les parties écrites des PAG et des PAP. Afin de soutenir les communes, la présente mesure propose l'élaboration d'un de recueil de bonnes pratiques et ainsi fournir une synthèse avec des informations utiles et des exemples concrets du point de vue de l'élaboration des politiques locales en matière d'adaptation aux effets du changement climatique. Ce recueil doit comprendre des exemples propositions concrètes à intégrer dans les règlements de bâtisses et/ou des PAG en vue de lutter contre le stress thermique, créer des couloir d'air frais, favoriser le principe de la ville-éponge, protéger et restaurer la biodiversité, etc.</p> <p>Autorité responsable : Ministère de l'Environnement, du Climat et de la Biodiversité</p>
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## **1: Preparation of a preliminary draft by the Ministry for the Environment, Climate and Biodiversity**

## **2: Consultation and written feedback from other Ministries and administrations**

- proposals from other ministries are incorporated into the document
- Consultation of the Climate Policy Observatory

## **3: Approval of a draft strategy by the Government Council**

The Council of Government agrees to consult the public and stakeholders.

## **4: Public and stakeholder participation**

- Participatory process
- Consultation of the population, municipalities, inter-municipal associations, businesses, professional chambers, NGOs, etc.

## **5: Approval of the Adaptation Strategy by the Government Council**

## **6: Implementation of measures**

## Every Political area is concerned – Policy coherence is needed !

### Implementation of the NAS at national level

Ministère des Affaires intérieures (CGDIS)

Ministère d'État (HCPN)

Ministère de la Santé et de la Sécurité sociale

Ministère de la Famille, des Solidarités, du Vivre ensemble et de l'Accueil

Ministère du Logement et de l'Aménagement du territoire

Ministère de la Mobilité et des Travaux publics

Ministère de l'Économie

Ministère des Finances

Ministère de l'Agriculture, de l'Alimentation et de la Viticulture (ASTA)

Ministère des Affaires étrangères et européennes, de la Défense, de la Coopération et du Commerce extérieur

Ministère de l'Éducation nationale, de l'Enfance et de la Jeunesse

Ministère de la Fonction publique

Ministère de l'Environnement, du Climat et de la Biodiversité (AGE, ANF, AEV)

### **Municipalities**



## At local level – Pacte climat & Pacte Nature

Pacte**Nature**

Ma commune s'engage pour la nature

Pacte**Climat** | EUROPEAN  
ENERGY  
AWARD

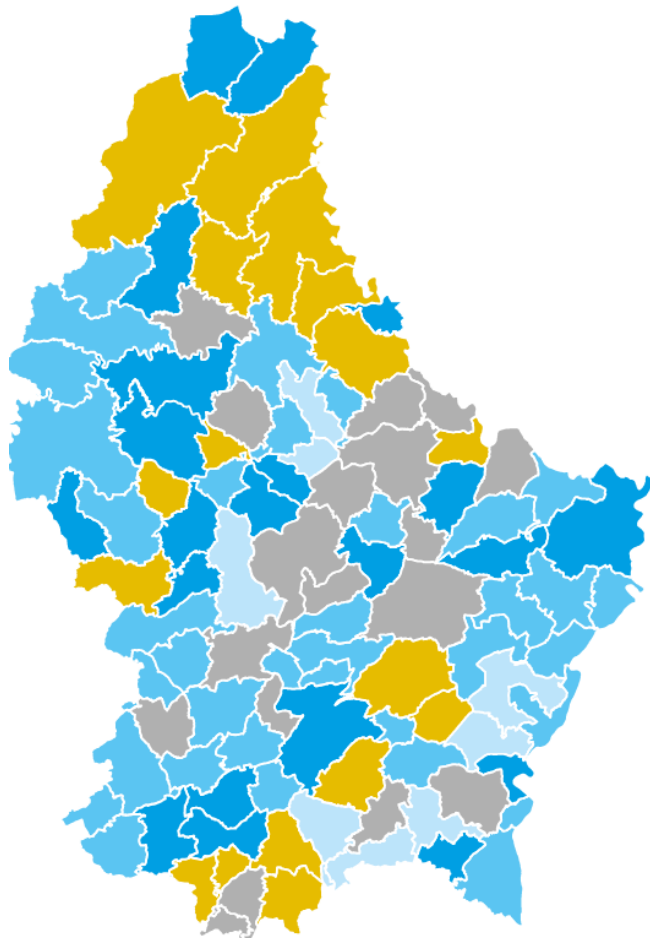
Ma commune s'engage pour le climat



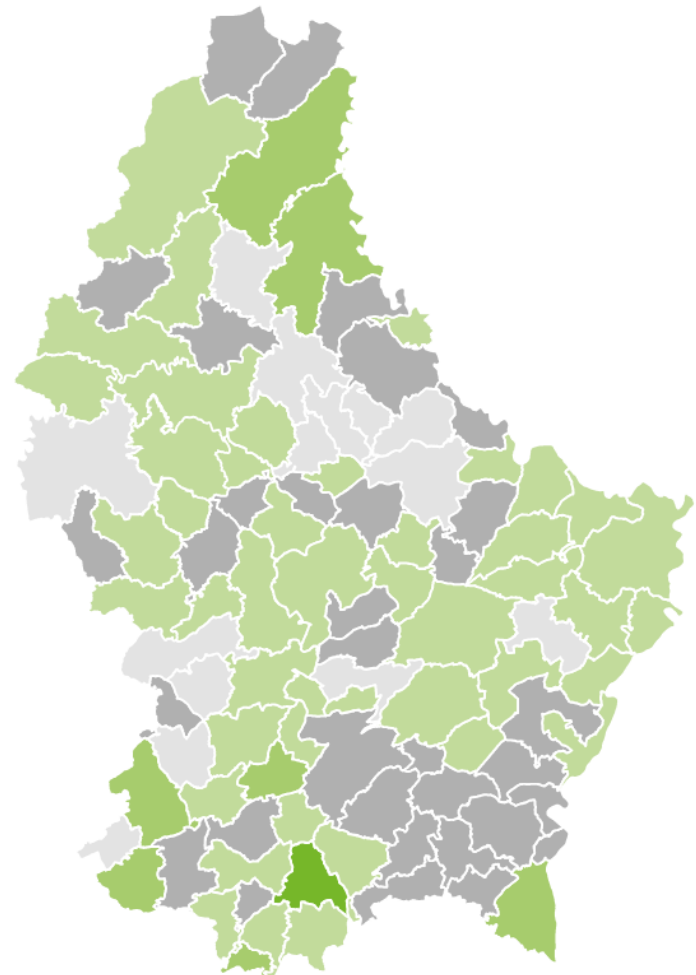
- **Contract between the State and the municipalities, which voluntarily undertake to carry out actions for the climate and the protection of nature**
- **The municipality has to analyze its deficits, set goals and plan local measures**
- **Sensitize and involve its citizens**
- **Networking - The municipality should exchange ideas with other actors in order to learn from their experience**



## At local level – Pacte climat & Pacte Nature



Commune engagée 40% 50% 65% 75%



Commune engagée 40% 50% 60% 70%



# At local level – Pacte climat & Pacte Nature

PacteClimat EUROPEAN ENERGY AWARD  
Ma commune s'engage pour le climat

## Mesures liés à l'adaptation au changement climatique

### Conceptuel

1.1.1 Ancrage politique des objectifs en matière d'énergie, de climat et de ressources

1.1.3 Concept d'adaptation aux effets du changement climatique

1.2.3 Planification de l'adaptation climatique

### Aménagement du territoire

1.3.1 Instruments de l'aménagement territorial

1.3.2 Développement urbain et rural innovant

2.3.2 Gestion rationnelle de l'eau

3.3.1 Approvisionnement en eau

3.3.2 Gestion des espaces verts

### Communication et identification

2.1.1 Effet d'exemplarité des bâtiments et infrastructures publics

5.1.1 Gouvernance communale du Pacte Climat

6.1.1 Plan de communication et de collaboration

6.1.2 Exemplarité, identité de la structure

6.4.2 Citoyens

6.5.1 Service de conseil en énergie, mobilité, écologie, climat, ressources, bruit

6.5.2 Projet phare

PacteClimat EUROPEAN ENERGY AWARD  
Ma commune s'engage pour le climat

## Certification thématique « adaptation au changement climatique »

1. La commune est certifiée **50 %**, **65%** ou **75 %**.
2. La commune atteint **au moins 65 %** des points maximales réalisables sur les mesures propres à l'adaptation au changement climatique.
3. La commune a **planifié** ou **réalisé un projet innovateur** en lien avec la thématique de l'adaptation.





# Thank you for your attention!



## **Bruno ALVES**

LE GOUVERNEMENT DU GRAND-DUCHÉ DE LUXEMBOURG  
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[www.emwelt.lu](http://www.emwelt.lu)

# An overview of the Adaptation policy in Belgium

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Health  
Food Chain Safety  
Environment



# Climate change in Belgium

- Main consequences today and in the future
  - Average temperature increase and more frequent heatwaves
  - Drought and water scarcity
  - Pluvial and Fluvial flooding
  - Sea level rise

# Adaptation on the regional level - Flanders

- Flemish Climate Adaptation Plan 2030 with a vision towards 2050.
- Adopted in 2022 by the Flemish government with the aim to make Flanders climate resilient by 2050.
- Action based policy plan for multiple entities and departments within the Flemish government.
- Includes short and long-term visions.

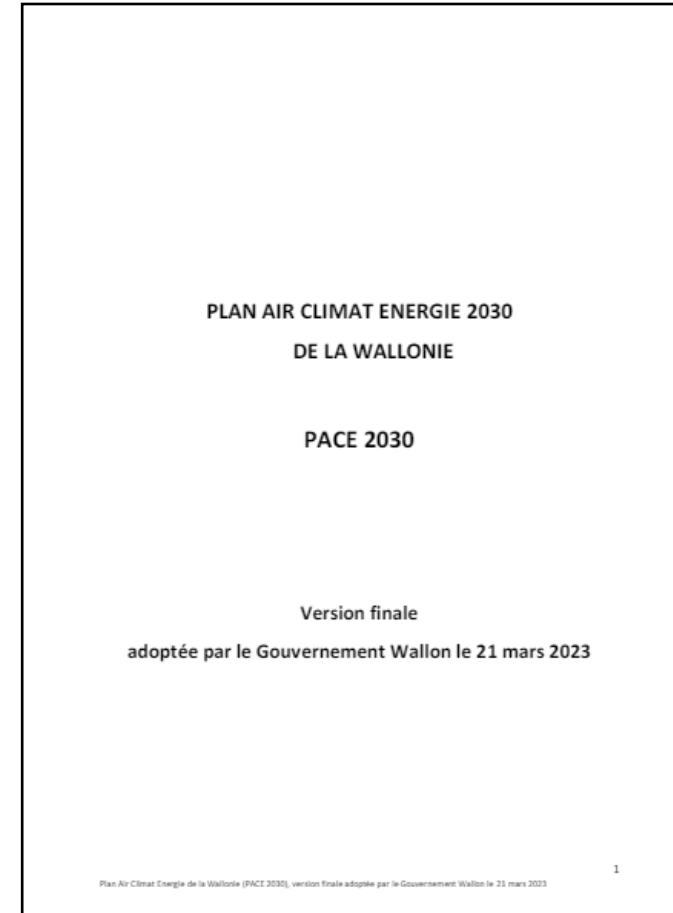


# Adaptation on the regional level - Flanders

- 6 main strategies / focus points
  - Flanders builds and connects green-blue infrastructure, always and everywhere
  - Water availability and water use
  - Room for water in order to realise water security and prevention of drought
  - Recovery and climate smart management of nature and forests
  - Climate adaptive health policy
  - Cooperation and coordination
- Implementation of nature-based solutions where possible.
  - Recover and protect ecosystems
  - Climateproof
  - Buffer further climate change
  - Healthy environment
  - Increase biodiversity

# Adaptation on the regional level - Wallonia

- The Walloon Air-Climate-Energy Plan 2030
  - Adaptation section with a focus on Infrastructure, Health, Agriculture & forests, Research and International cooperation



# Adaptation on the regional level - Wallonia

- Walloon recovery plan

→ 5 Pillars

- Commit to the youth and talents of Wallonia
- Ensure environmental sustainability
- Strengthen economic development
- Support welfare, solidarity and social inclusion
- Ensure innovative and participatory governance

→ Measure concerning recovery and resilience are divided across these 5 pillars.

**Le Plan de Relance de la Wallonie**

Qu'est ce que c'est, concrètement ?

The infographic features a central grid of 12 images. The images include: a smiling woman with glasses; a person working at a computer; a person in a lab coat; a person holding a small plant; a person holding a small object; a person holding a small object; a person holding a small object; a person holding a small object; a person holding a small object; a person holding a small object; a person holding a small object; a person holding a small object. The grid is surrounded by colorful geometric shapes (triangles, squares, circles) in shades of green, orange, purple, and blue.

**Wallonie**

Aperçu des décisions prises par le Gouvernement depuis l'adoption du Plan

# Adaptation on the regional level - Brussels

- Air-Climate-Energy Plan 2023-2027
  - 5 pillars of action to adapt to climate change
    - PILLAR 4: Adapt buildings to the effects of climate change
    - PILLAR 5: Strengthening the resilience of the urban environment
    - PILLAR 6: Improve the resilience of critical and essential infrastructures (especially healthcare)
    - PILLAR 7: Protecting the population from extreme events and the emergence of new diseases and allergies linked to climate change
    - PILLAR 8: Evaluation of the evolution of the urban environment within the framework of adaptation



# Adaptation on the regional level - Brussels

3 main focuses where possible, mainly in the urban environment :

- nature-based solutions
  - Preservation of living soil
  - Integrated stormwater management
  - new water management plan 2022-2027
- Strengthening and developing vegetation and biodiversity (2016 nature plan and new measures)
- Strengthening the resilience of the Forêt de Soignes, Integrate resilience issues into land-use planning tools and town-planning regulations

# Adaptation on the Federal level

- Towards a climate change resilient society by 2050 – Federal adaptation measures 2023-2026
  - 28 measures within 8 action domains
    - Research, Biodiversity, Infrastructure, product standards, Public Health, Risk and crisis management, International cooperation, and sensibilization.





# Adaptation on the Federal level - Examples

- Research: High resolution climate scenario's,..
- Biodiversity: Nature restoration in the North Sea, Biodiversiscape,..
- Infrastructure - Transport: Integration of Extreme weather scenario's in federal transport sectors (Infrabel, skeyes, NMBS..)
- Infrastructure - Federal buildings: Water management, green spaces,..
- product standards: information around circularity, affordability and EU criteria
- Public Health: Emergency planning concerning long-term incidents.
- Risk and crisis management: Impact of CC on critical infrastructure,..
- International cooperation - development cooperation: Increase contribution to multilateral and bilateral climate finance focused on adaptation.
- International cooperation - Defense: Modernization of the maritime escort capacity.
- Sensibilization: Include adaptation in the climate coaches,..

# Adaptation on the National level

- Work of the National Workgroup on Adaptation under the coordination of the federal level.
- This plan provides a coherent framework for an integrated adaptation policy, through new measures that aim to promote synergy between measures at different policy levels and cooperation between federal and regional authorities.
- The focus is on knowledge exchange and coordination between the different entities as well as research and awareness raising. The measures identified are complementary to actions implemented in the different entities.

# Adaptation on the National level

- Next steps:
  - Public consultation planned for summer 2024.
  - Publication planned for (early) winter 2024.

# Beyond 2024

- Risk Assessment of the Walloon Region (2025)
  - Update regional climate projections.
  - Assess vulnerabilities in various areas.
  - Make concrete adaptation proposals/recommendations and prioritize them, along with ways of financing them.
- Sectoral risk analysis on a national scale by CERAC (2025)
  - Report will contain
    - Existing climate change risk assessments by sector.
    - Shortcomings in sectoral risk assessments and recommendations for completing the missing studies.
    - A summary of the key elements identified for each sector, including risks.

# Adaptation under the Belgian presidency

- Opportunity to send signal for the next 5-year policy cycle =>  
COUNCIL CONCLUSIONS

→ Adaptation & resilience

→ Circular economy

→ Just transition

# Adaptation under the Belgian presidency

## Gaps and loopholes



### LEGAL FRAMEWORK

Which EU framework to speed up solutions? How to monitor progress? How to speed up the mainstreaming of adaptation in sectorial policies? ...



### FINANCIAL FRAMEWORK

How to ensure sufficient funding? How to make funding more easily accessible to local governments? How to make NBS bankable? ...



### CLIMATE PROTECTION GAP

What role for the private sector? How to put into effect the "build back better" and "polluter pays" principles? Which solidarity mechanisms across the EU? ...

## Key input



EUCRA &  
Communication on  
climate risks



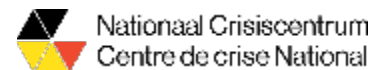
Communication on the  
mid-term review of the 8th  
Environmental Action  
Programme (EAP)

## Adaptation under the Belgian presidency – NEXT STEPS & UPCOMING EVENTS

- **29 April 2024:** Joint reception with IUCN – focus on nature-based solutions across EU policies, Brussels
- **13 May 2024:** EEB 50th Anniversary Conference, 13 May, Brussels
- **22-23 May 2024:** 3rd Mission Adaptation Forum, Brussels. Site visits in Flanders, Wallonia and Brussels.
- **17 June 2024:** formal ENVI Council, Luxembourg  
*Orientation debate on climate adaptation; Council conclusions 8EAP  
(provisionnal agenda)*

# Marhetak

FRDO 24-04-2024





# The need for Marhetak: July 2021



# The Euregio Meuse-Rhine

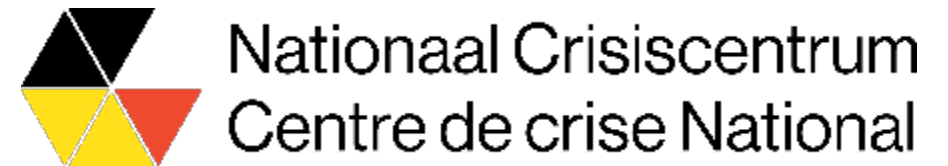
During the flooding crisis of July 2021 cross-border cooperation proved to be difficult

- Enormous demand for assistance
- Uniform knowledge
- Crisis communication



# Marhetak partners

- Aim: improve & robustify euregional cooperation in times of a flooding crisis



# NCCN - Paragon



Nationaal Crisiscentrum  
Centre de crise National

Projectpartner

**Interreg**  
Euregio Meuse-Rhine



**Marhetak**

EUROPEAN UNION  
European Regional  
Development Fund

# Paragon

- EMR pilot region for cross-border setting
- Enrichment with data on water levels
- Connection with LCMS and test in German crisisteam
- Exercise on 12<sup>th</sup> December



# German crisis staff

# Dutch crisis staff





# Belgian crisis staff





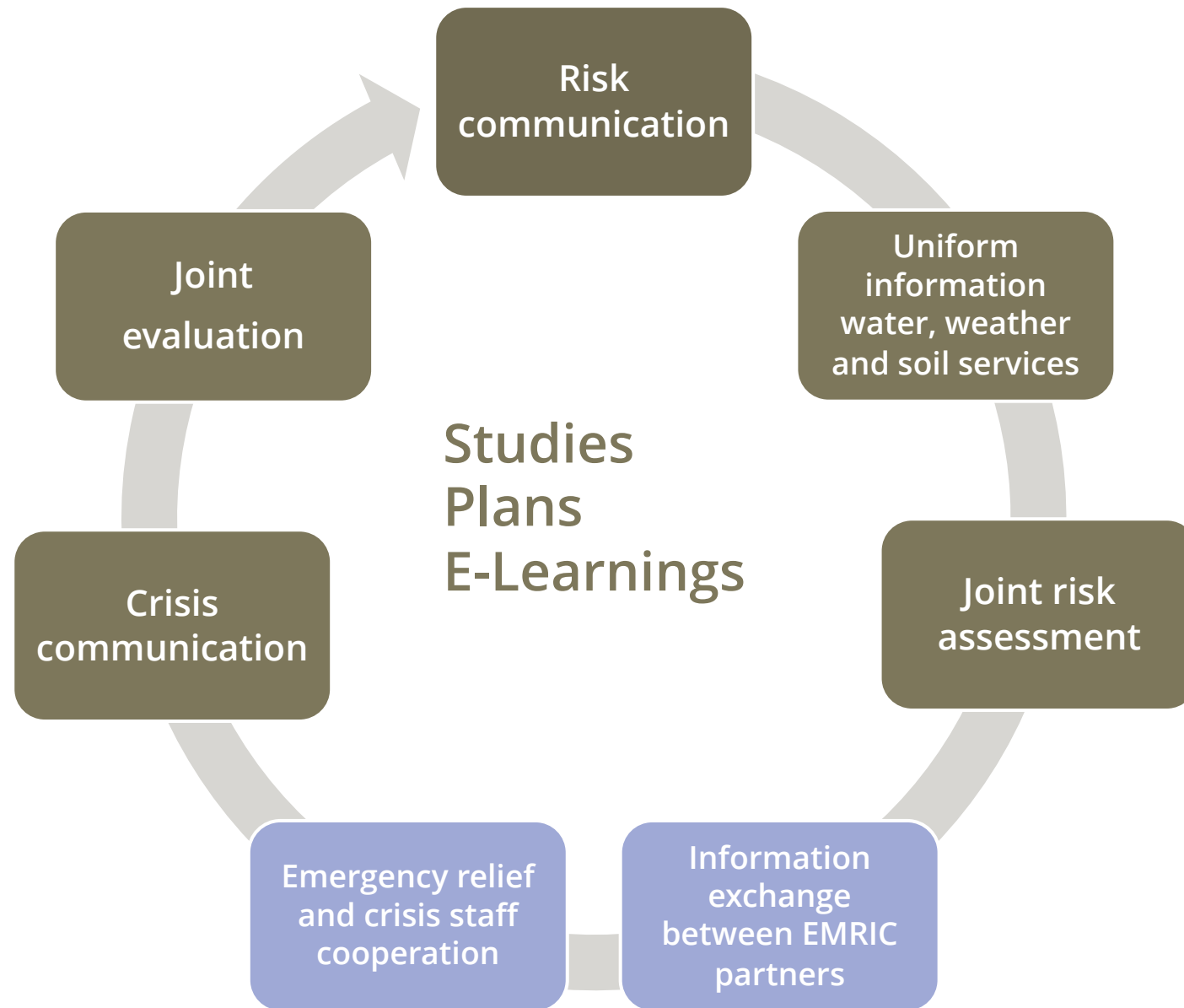
EMRIC

Leadpartner

# What is EMRIC?

- Permanent partnership of public crisis and emergency organisations in the region of the EMR
- Coordination by EMRIC bureau
- Fire brigades, ambulance care, public crisis organisations, technical assistance, infectious disease control
- Daily care and disaster situations





SPW



Partner

# The role of SPW

- Regional water service in Wallonia
- Research on risk culture in the EMR
- Develop a guidance report for local authorities
- Enhance citizen participation in forming a risk culture

# Waterschap Limburg



waterschap  
limburg

Partner

**Interreg**  
Euregio Meuse-Rhine  
**Marhetak**



# Purchase of mobile dikes

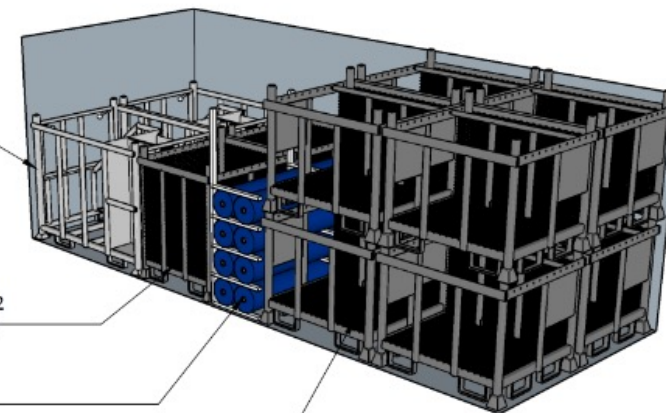


P101 Crate x 2  
1640 x 1135 x 1320

E51 Special crate x 2  
970 x 1130 x 1310

Membrane stand  
600 x 2260 x 1850

E51 Standard crate complete x 8  
1275 x 1130 x 1100



(length x width x height)





# And now?

## What have we learned?

# What have we learned

- Paragon is a great 'toolbox' for sharing information between crisis teams. More steps are needed to reach use in the EMR
- Information exchange remains crucial especially between the water and weather services
- Use the momentum to raise awareness inside and outside water and crisis organisations for the importance of cross-border cooperation

**Interreg**

Euregio Meuse-Rhine

**Marhetak**



EUROPEAN UNION  
European Regional  
Development Fund

Thank you for your attention!

**Adaption and Resilience Conference**  
**Brussels, April 23-24 2024**

# **INTRODUCTION FIER**

**Interreg**  
**North Sea**



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**FIER**

# AGENDA

**01**  
**Introduction**

**02**  
**FIER is more  
than being Proud**

**03**  
**Cases**

**04**  
**Deliverables**



# AGENDA

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# Missions

**FLOOD RISK  
AWARENESS**



**FIER**

**SELF-EFFICACY  
PROMOTION**

**COMMUNICATION**



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**November 2023**



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# AGENDA

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**FIER = PROUD**



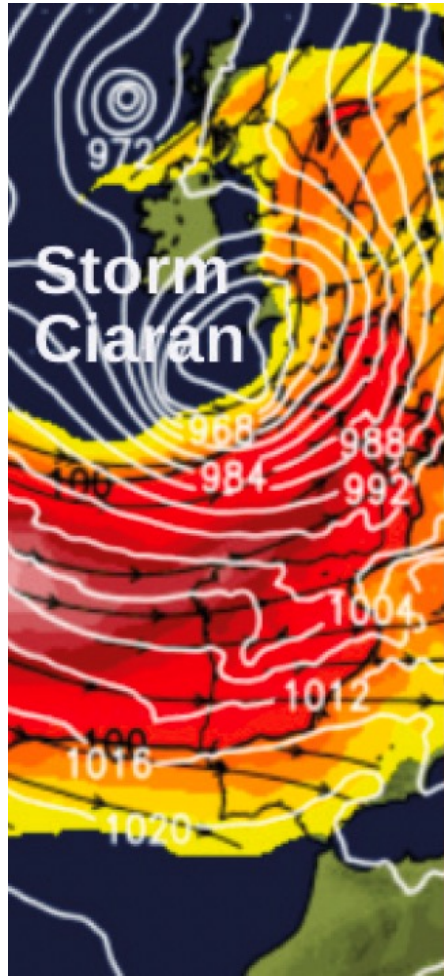
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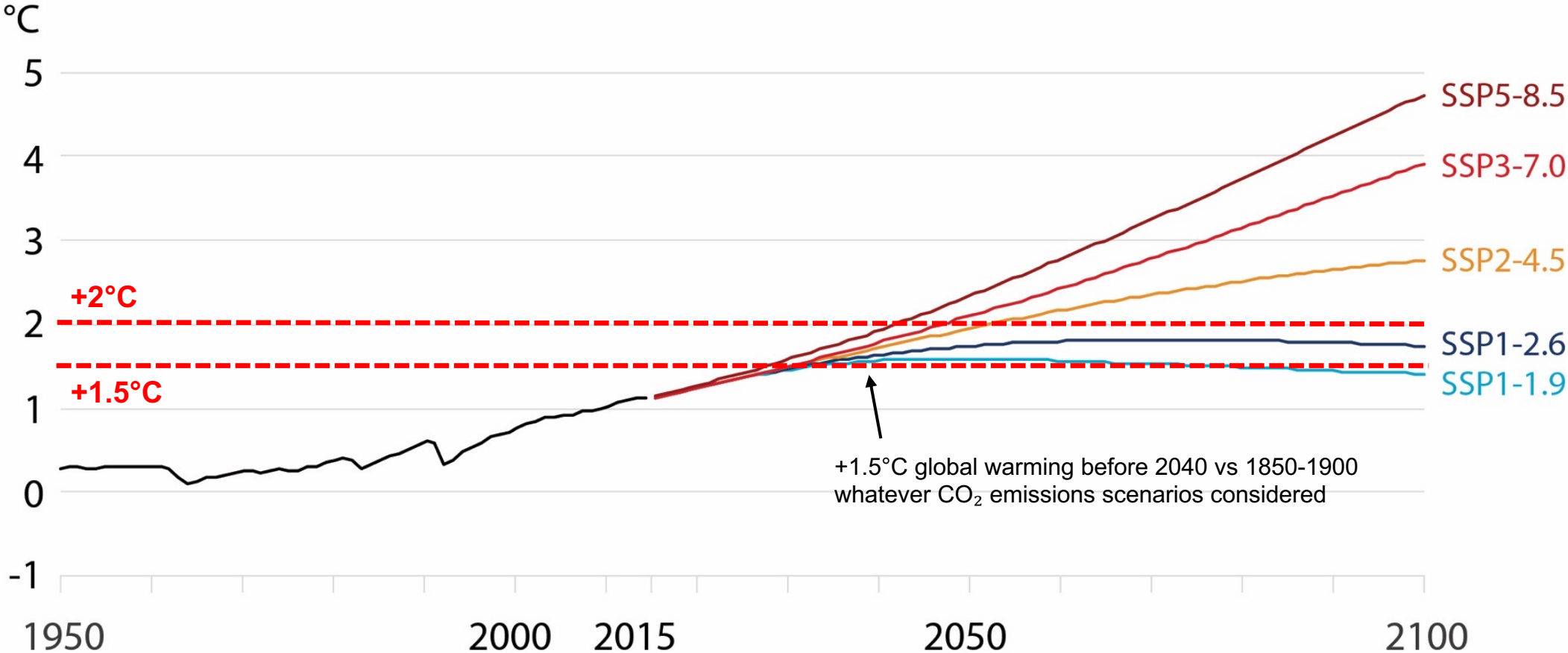


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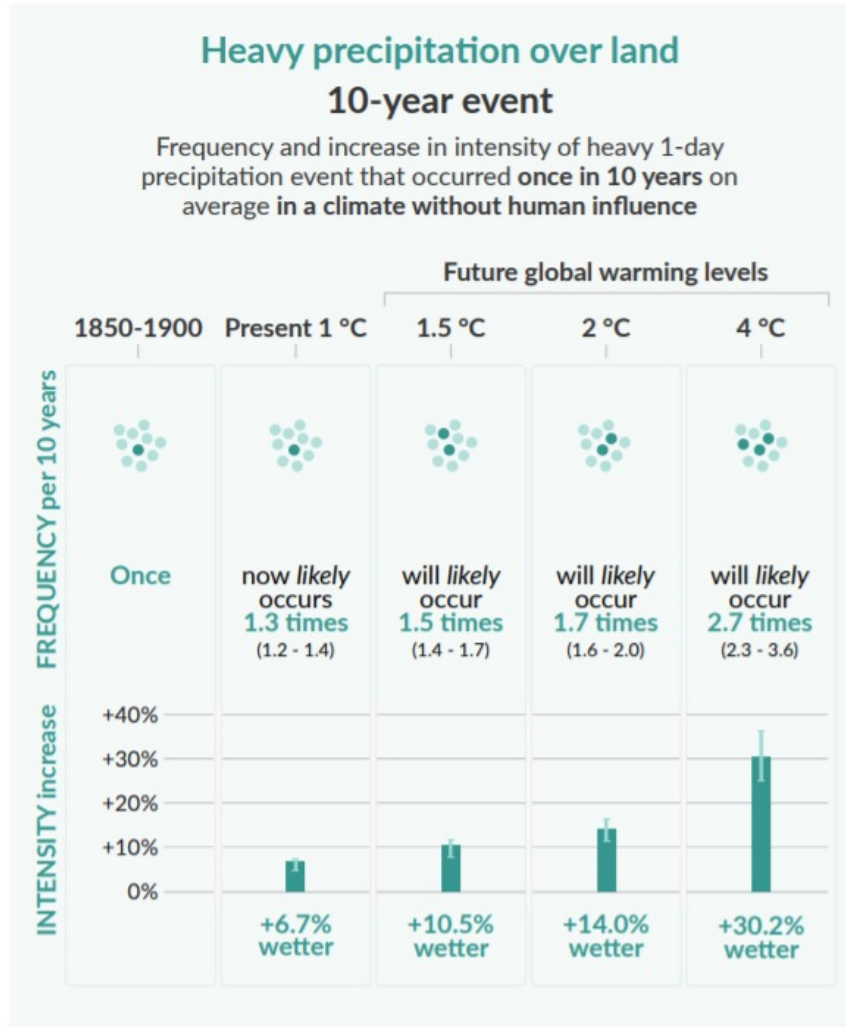
# FIER IS MORE THAN BEING PROUD



# GLOBAL WARMING WILL CONTINUE



# HEAVY IMPACTS ON PRECIPITATIONS



**Every  
increment of warming**



**more frequent  
& more intense  
extremes**

# INCREASED FLOOD RISK



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# INCREASED FLOOD RISK



*Germany, July 2021*



*Belgium/France,  
November 2023*



*Netherlands/  
Belgium  
July 2021*



*Norway,  
August 2023*



# FIER IS MORE THAN BEING PROUD

The Interreg North Sea project FIER aims to **enhance societal resilience for and limit the impact of climate-induced floods.**

This will be achieved by **fostering behavioural change** and **bolstering crisis management infrastructure**. Crucial ingredients in developing a more complete Multi-Layer Safety Approach.

Drawing from past EU projects and recent crises, FIER will develop new and innovative action plans and robust frameworks tailored to the North-Sea region. By the project end, participating regions aim to see a **significant boost in societal resilience** and **enhanced flood management capability.**



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North Sea



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# 3 WORK PACKAGES

## Work package 1

**Awareness** raising and promoting **self-efficacy** for climate-induced flood crises

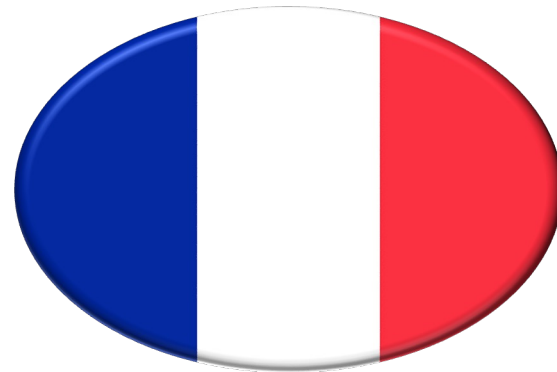
## Work package 2

Improved **emergency response** during climate-induced flood crises

## Work package 3

Enhancing capacities for **resilient recovery** after climate-induced flood

# STRONG PARTNERSHIP



**5 COUNTRIES**



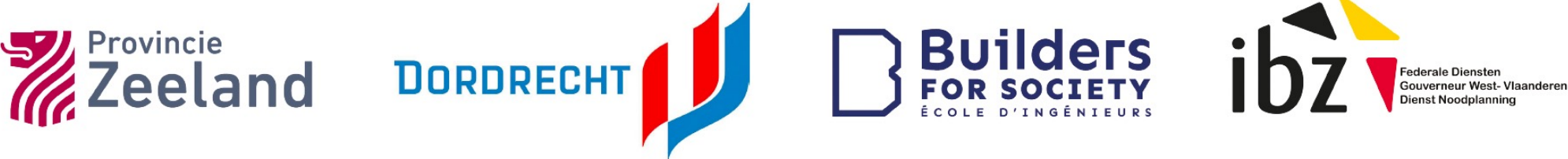
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# STRONG PARTNERSHIP



# 10 PARTNERS

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# AGENDA

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# CASE - City of Dordrecht

## Situation

Dordrecht is the oldest city of Holland, rich in history and culture, **located in the Rhine-Meuse-Scheldt delta** (Western Netherlands) in the Dutch province of South Holland. Due to its location, the city has always had a strong relation to water, also explaining its important **focus on water safety**.

## Challenges

- **Raise** climate induced flood **awareness** & develop **self-efficacy**
- Improve crises **preparedness** & **evacuation plans**

## Impact FIER

- Improve all areas for **water safety resilience**
- **Communication**
- **Evacuation** strategies

## Already Happening

- **Water safety Festival** 'For the Flooding', 'High and dry' route
- **Educate children** to educate parents



# CASE – Province of Zeeland

## Situation

The province of Zeeland is situated in the southwest of the Netherlands and is effectively a number of **peninsulas** and **islands**. In **1953** they faced a **disastrous flood**, which has led to the development of the Dutch Delta works. People feel safe now and the **perception of risks** is **low**. However, due to climate change, the **risk of flooding is increasing** again.

## Challenges

- Improve **risk perceptions** and **self-efficacy**
- Develop better **emergency response** considering **road infrastructures**

## Impact FIER

- Design requirements for **road infrastructures**
- **Improve cooperation** within national organizations & cross-borders organizations (Flanders & Zeeland)
- **Recovery plan** for non and slightly flooded areas

## Already Happening

- **Examination flood risks** for critical infrastructures



# CASE – SYMSAGEB

## Situation

The Boulonnais territory is located in the North of France, close to the sea. It has **faced many floods** over years. It's composed with a **dense network of small streams and rivers**. During heavy rains, **water rises suddenly causing floods** over several hundred hectares. In November 2023, Boulonnais territory faced extremes rainfalls with huge impacts.

## Challenges

- **Raise climate induced flood awareness & develop self-efficacy**
- Improve **flooding crisis management**
- Increase **resilience**

## Impact FIER

- Better **awareness & self-efficacy**
- Municipalities **emergency response plans**
- **Reduced** citizens & companies **vulnerability**

## Already Happening

- Raise **flood awareness among children** to also reach parents
- Work with municipalities on **emergency response plans**



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# CASE – FDG West-Vlaanderen Dienst Noodplanning

## Situation

West-Flanders is the westernmost province of Belgium, and the only province bordering the North Sea. The area is therefore **subject to multiple flood risks**: fluvial, pluvial & North Sea related. Due to climate change, there is a **clear rise in the occurrence and severity of floods**, with the flood crisis of November 2023 as a stark reminder.

## Challenges

- Multiple **flood risks & increased probability**
- Low **awareness, self-efficacy**
- **Transnational cooperation**

## Impact FIER

- Increased **risk awareness & preparedness**
- Emergency plans for **better crisis management**
- Improved flood **data exchange** with **cross-border** organizations (first Zeeland, later extending to France)

## Already Happening

- Long lasting **cooperation** between **Flanders & Zeeland**
- National **cooperation of water actors** during Nov 2023 crisis



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# CASE – Torsby municipality

## Situation

Torsby is located in the north of the province of Värmland **in a valley**. It's a **wide municipality** covering 4 162,2 km<sup>2</sup> with population spread over the area. There is a **dam** with risks of breakthrough.

One challenge is to **reach out** all **the population** to share information. **Crisis management** is also key, to make sure people adopt right behavior at the right time.

## Challenges

- **Communicate** & inform on **flood risks**
- Improve **crises preparedness** & **evacuation plans**

## Impact FIER

- **Get the right info** in the right way to citizens with the right communication tool
- Design **evacuation scenarios** and **strategies**
- Share **good practices** of floods management

## Already Happening

- **Book bus** delivering library & other public services in the countryside which can be efficient **to reach out people**



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**FIER = CONFIDENT**



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# FIRST DELIVERABLES EXPECTED WORK IN PROGRESS

- **Stakeholder and governance analyses** of the targeted areas
- **Stakeholder engagement plans**
- Inventory of (good) **practices** in Europe that can serve as inspiration
- Analysis of **risk perceptions** among **citizens** and **stakeholders**

If you are a stakeholder in this area,  
if you want to share ideas or best practices  
contact us on LinkedIn

# FOLLOW US



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# Thank you



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# *Paragon FRDO*

24/04/2024



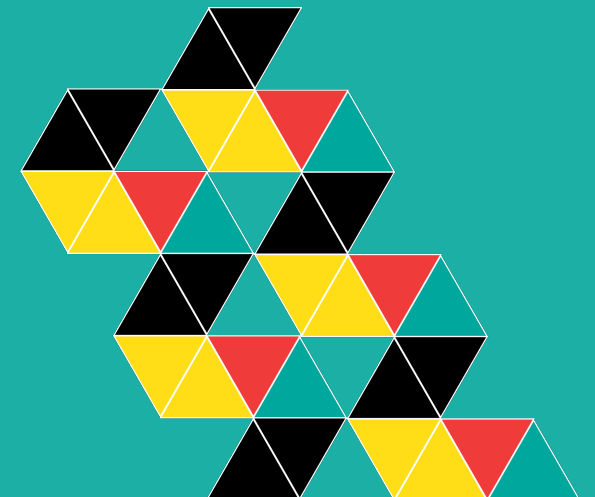
Nationaal Crisiscentrum  
Centre de crise National



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# PARAGON FRDO

## National Crisis Center mission



**NATIONAL CRISIS  
CENTER: MISSION**

- To increase the resilience of our society
- To organise emergency planning and crisis management at the national level
- To ensure active vigilance

The NCCN is a multidisciplinary, interdepartmental, inter-federal and internationally oriented organization which, from a central key position, responds to societal challenges, offers strategic support to all its partners in synergy with all security actors, and has efficient, appropriate infrastructure at its disposal to deal with crises of all kinds, regardless of their nature and dimensions.

# PARAGON FRDO

## National Crisis Center partners



- Federal Public Service Interior (FPS Interior)
- Federal Public Service Health (FPS Health)
- Federal Public Service Foreign Affairs (FPS Foreign Affairs)
- Federal Police (incl. Brussels Police)
- Civil Protection
- Regional and Community Crisis Centers
- Local Authorities (cities, provinces, police zones, fire departments)
- Healthcare Providers and Hospitals
- Military
- International Partners and Organizations (NATO, EC.)

# PARAGON

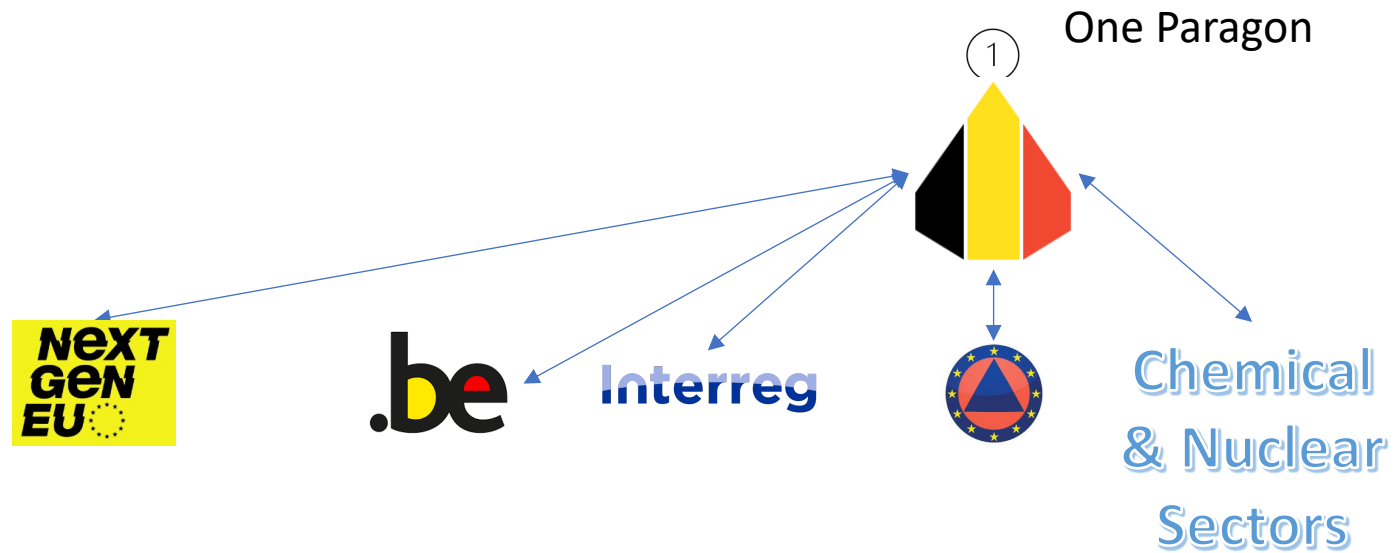
## National security platform

- What is a security platform?
  - Cooperation between all disciplines of Belgium
  - Crisis/national preparation + Crisis management
  - + Database of emergency plans
  
- Tackle a crisis as soon as possible!



# PARAGON FRDO

Funding?



# PARAGON

## Paragon key objects



**Anchors**



**Contacts**



**Widgets**



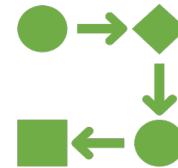
**Maps**



**Emergency Plans**



**Feed**



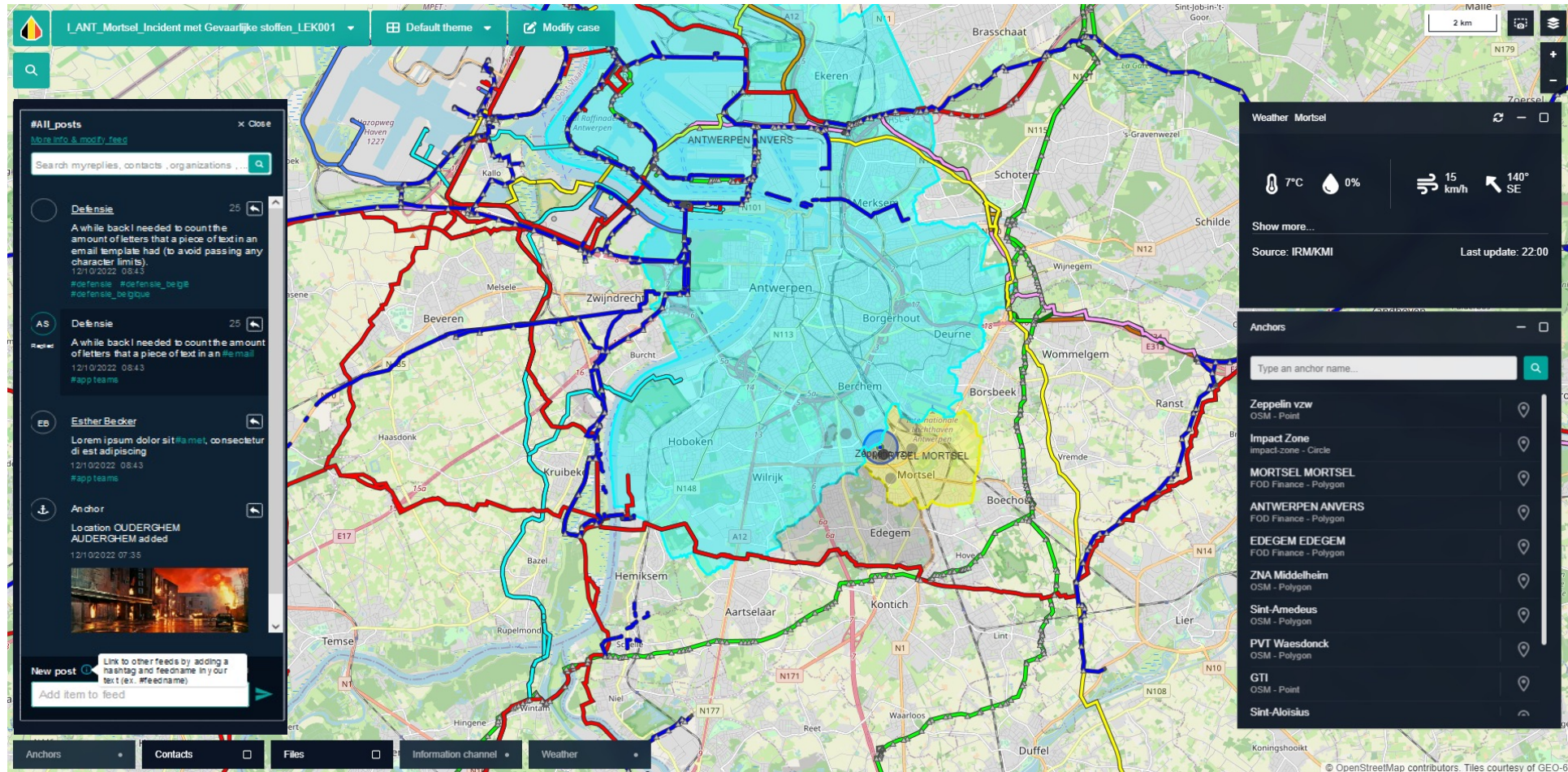
**Case**



**Logistics**

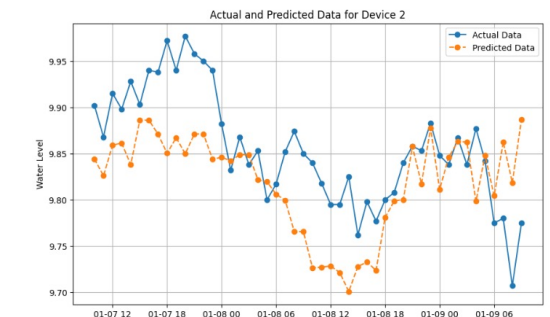
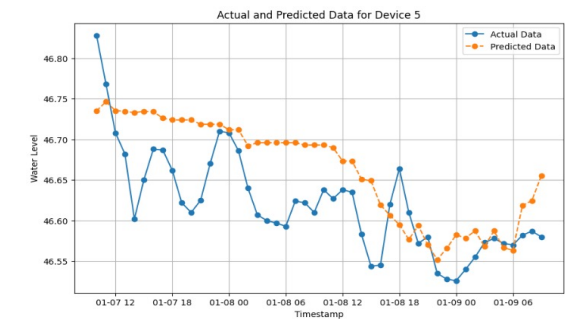
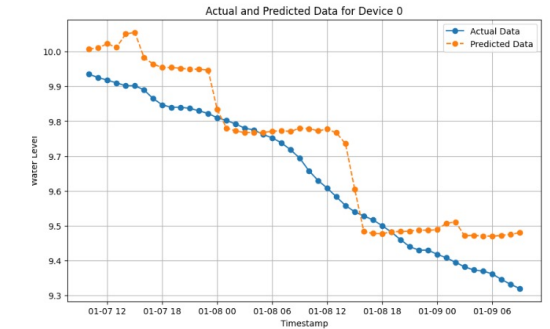
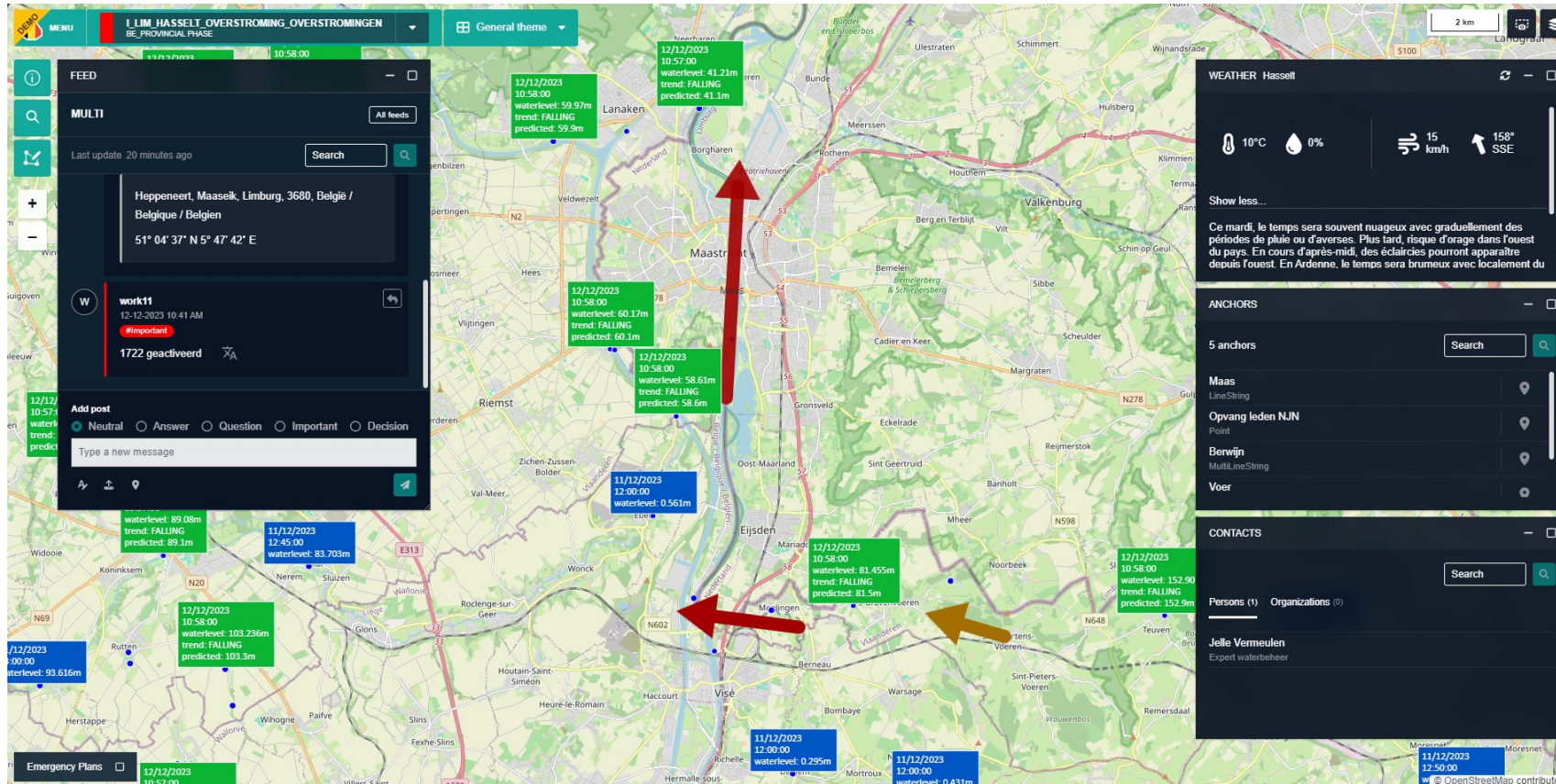
# PARAGON FRDO

## Screenshot COP



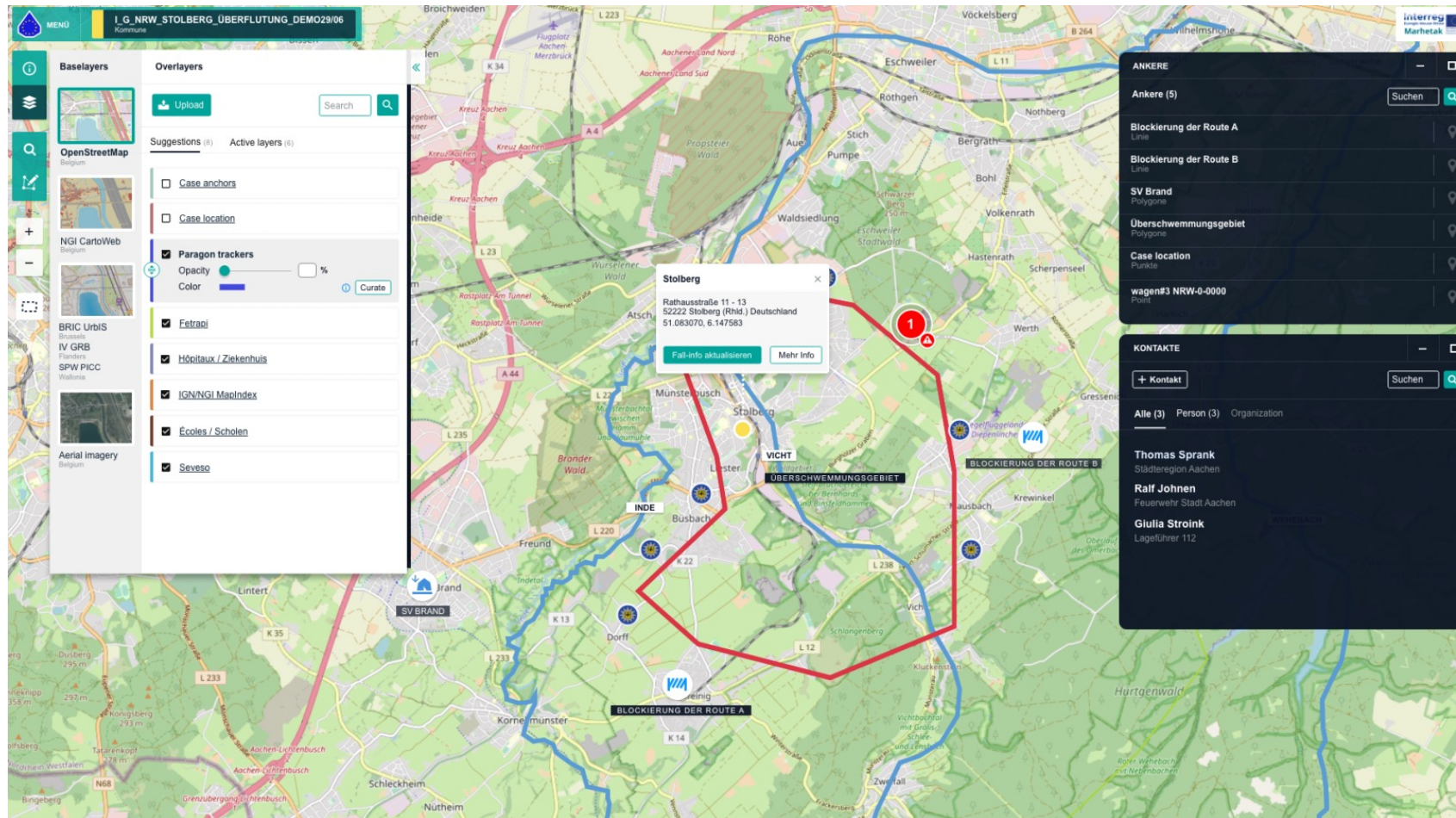
# PARAGON FRDO

## Screenshot Flooding info



# PARAGON FRDO

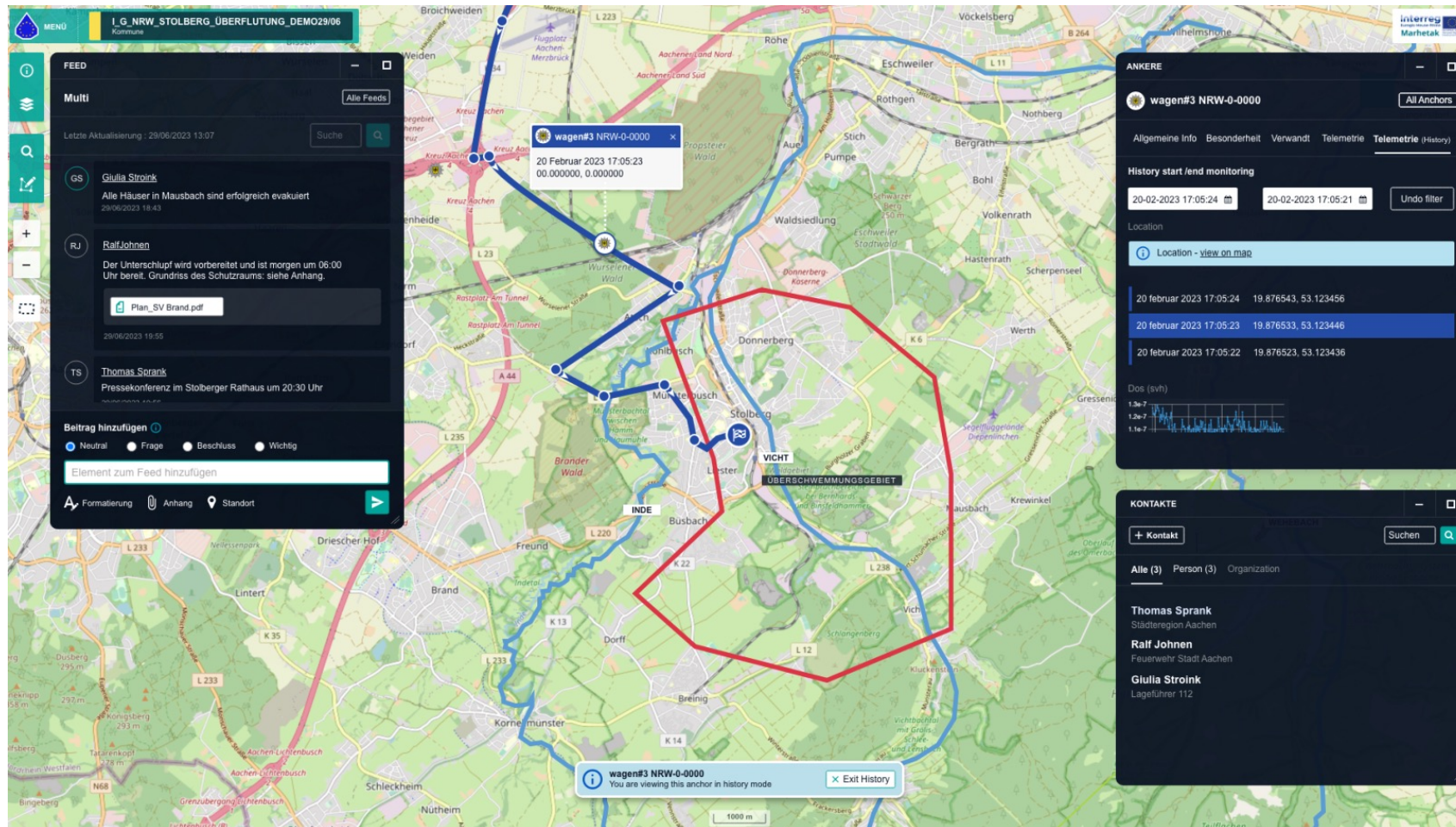
## Screenshot Anchors





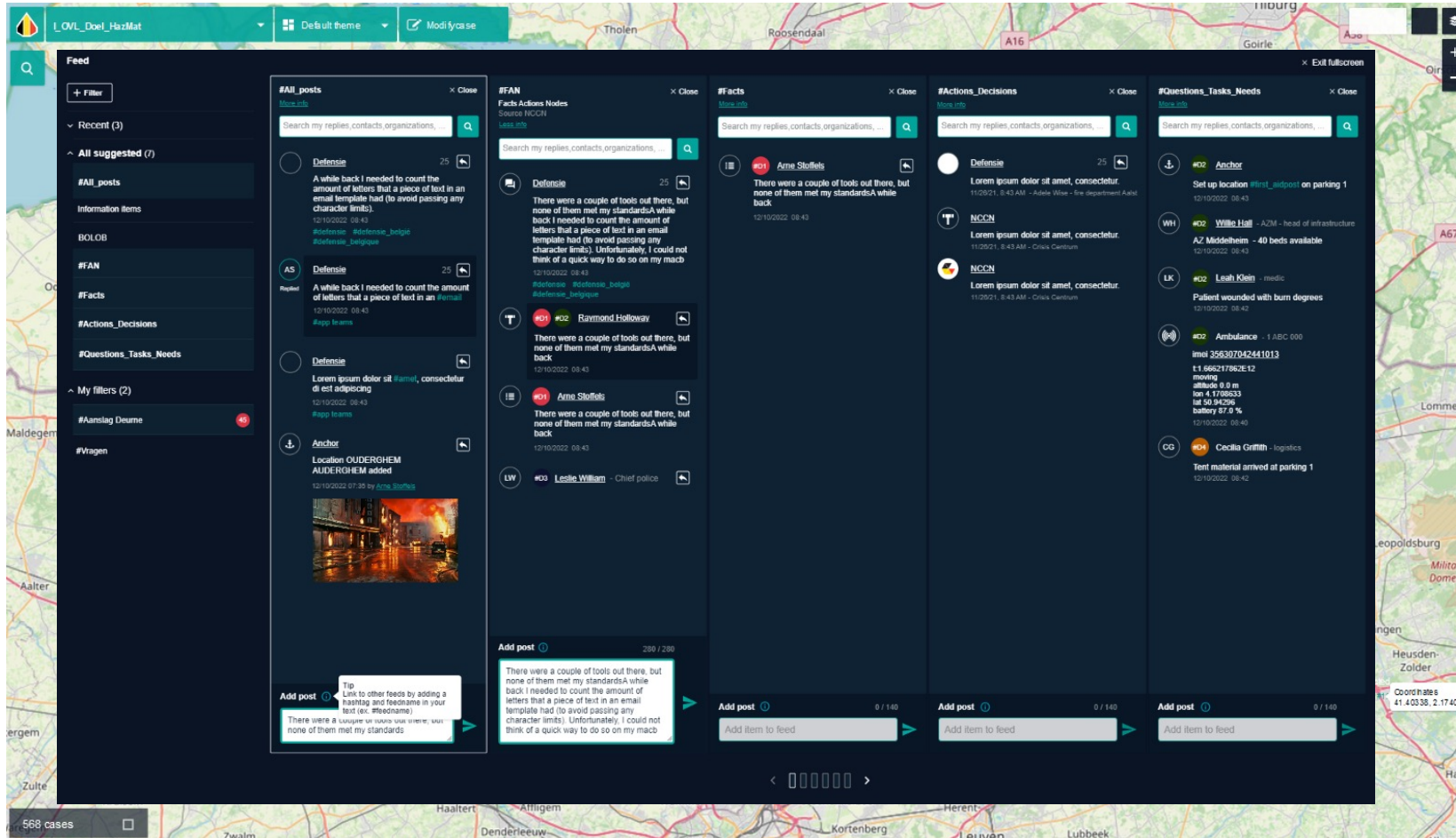
# PARAGON FRDO

## Screenshot Anchors



# PARAGON FRDO

## Screenshot Feed



# PARAGON FRDO

## Screenshot Feed

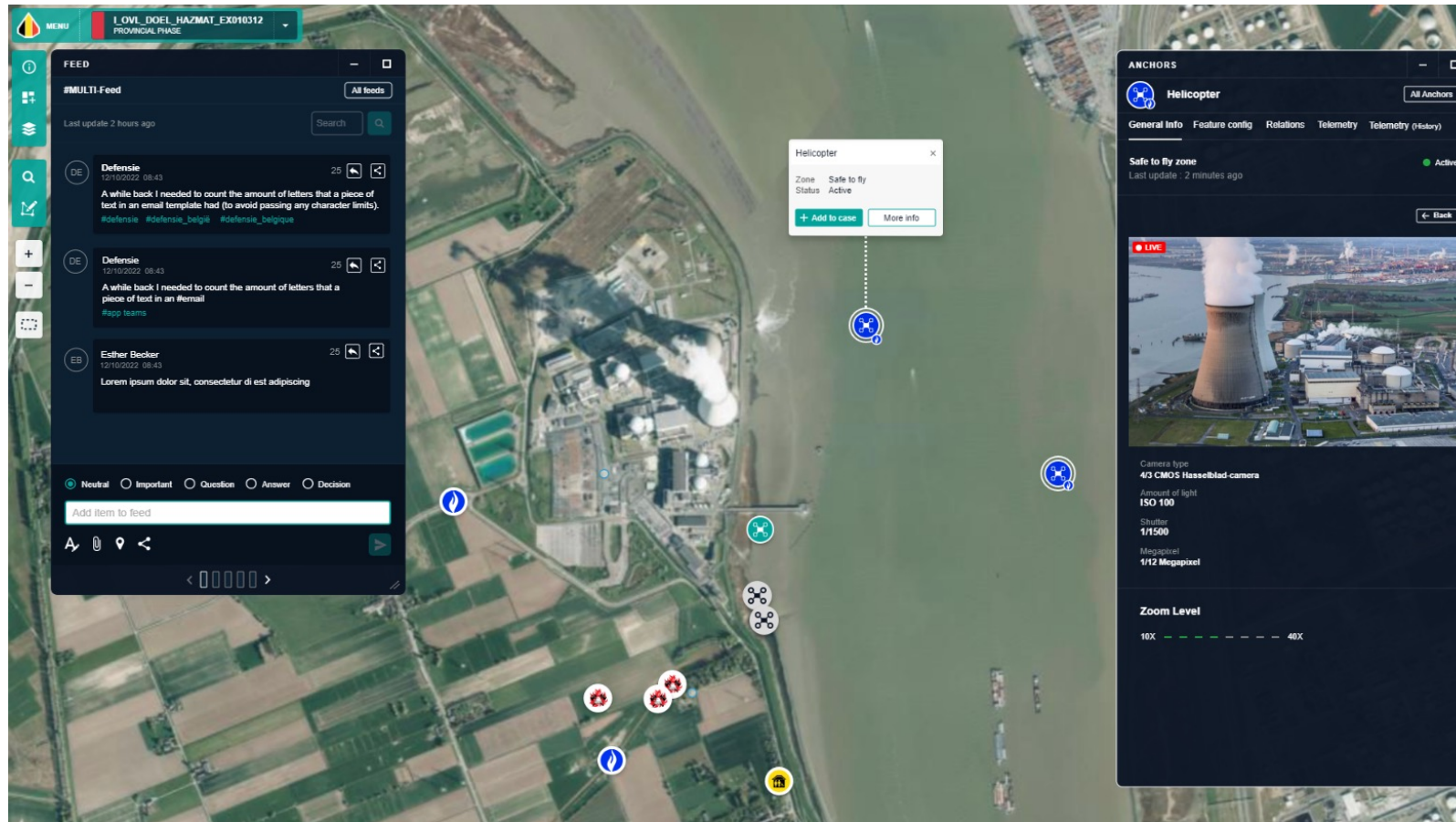
The screenshot displays the PARAGON FRDO feed interface, which is organized into three main columns. On the left is a sidebar with a list of suggested sources, including MULTI, CCGEMCOM, CCPROV, CPPCOPS, D3, NCS112, CBPC, CCFED, CELEVAL, CELEVALNUCEXPL, CELMES, CELTERRO, COORD, D1, D2, D4, and D5. The main area contains three columns of posts:

- MULTI:** Shows a post from Dominick Vansevenant dated 21-02-2024 10:19 AM with the text "#D3 BLO Pluimpje, 't Saam en OC Zonnestraat ASAP evacueren aub." and another post from the same user dated 23-02-2024 14:06 PM with the text "Bommen afgevoerd naar DOVO Poelkapelle:" and an image of a large industrial building.
- D3:** Shows a post from Dominick Vansevenant dated 21-02-2024 10:11 AM with the text "Groep toeschouwers gevraagd om te vertrekken" and an image of a crowd of people.
- CCGEMCOM:** Shows a post from Dominick Vansevenant dated 21-02-2024 10:05 AM with an image of a road and a building in the background.

Each post includes a search bar, a "Last update" timestamp, and an "Add post" section with radio buttons for "Neutral", "Important", "Question", "Answer", and "Decision", along with a text input field and a "Type a new message" placeholder. The interface also features a "FEED" header, an "Exit fullscreen" button, and a navigation bar at the bottom.

# PARAGON FRDO

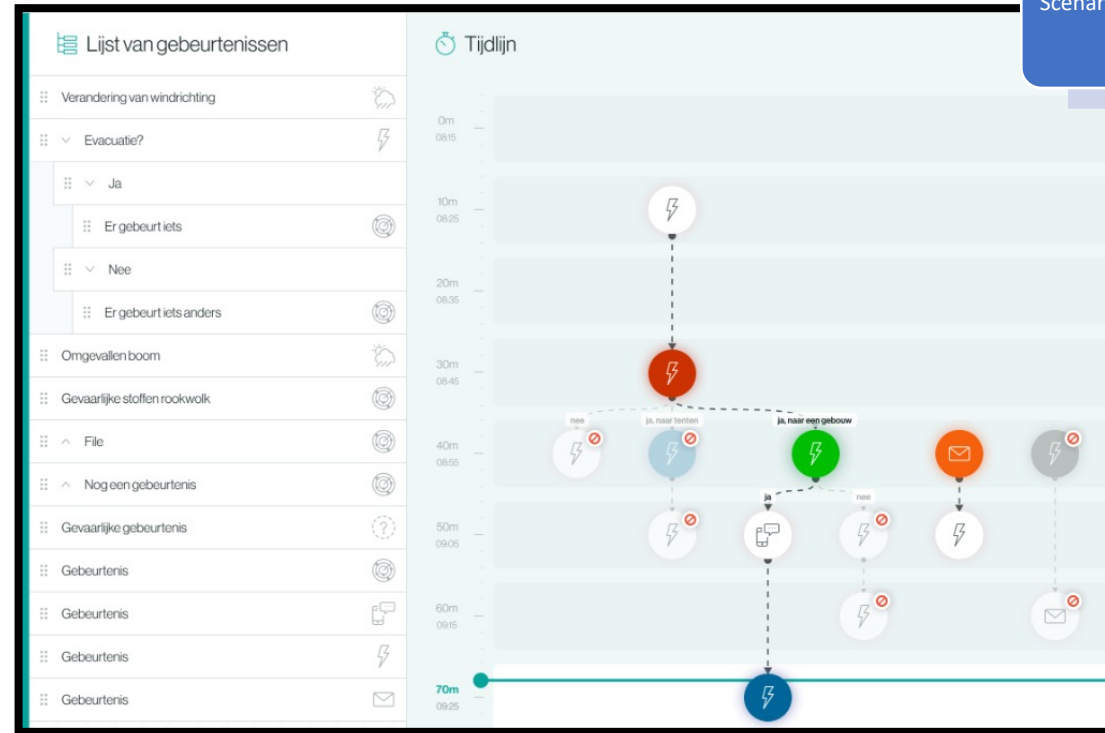
Mockup drone



# PARAGON FRDO

## Screenshot Exercise module

- Exercise module
- Logistics
- NLP/ML in Feed



Scenario

Exercice

Evalueate

Plan

Crisis

# PARAGON FRDO

## Screenshot Logistics

- Exercise module
- **Logistics**
- NLP/ML in Feed



Linking with  
ODOO ERP

The screenshot shows the Odoo Logistics interface. On the left, a table displays the number of various types of beds across different hospital sites. On the right, a search dropdown menu is open, showing search criteria for 'Antwerpen'.

	Hospitaalnetwerk	Hospitaal 1	Hospitaal site 1.1	Hospitaal site 1.2	Hospitaal site 1.3
Total	112.00	112.00	112.00		
Classic beds (TBAV)	4.00	4.00	4.00		
Classic beds (PEDI)	5.00	5.00	5.00		
Classic beds (Bed closed)	7.00	7.00	7.00		
Classic beds (Flagged bed)	3.00	3.00	3.00		
Classic beds (Low pressure isolation bed)	2.00	2.00	2.00		
Classic beds (HLIU)	6.00	6.00	6.00		
Classic beds (R/N bed)	7.00	7.00	7.00		
Emergency beds (CHOC bed)	34.00	34.00	34.00		
Emergency beds (Lying bed)	5.00	5.00	5.00		
Emergency beds (HBOU)	2.00	2.00	2.00		
Emergency beds (ERAP)	5.00	5.00	5.00		
Emergency beds (RESP mobile)	4.00	4.00	4.00		
Emergency beds (MASCAL OR)	3.00	3.00	3.00		
Emergency beds (OTHER OR)	2.00	2.00	2.00		
ICU beds (AICU)	5.00	5.00	5.00		
ICU beds (NICU)	3.00	3.00	3.00		
ICU beds (ECMO device)	3.00	3.00	3.00		

The screenshot shows the Odoo Request for Quote (RFQ) form for 'Aanvraag 1 overstroming Luik'. The form includes a list of suppliers, a responsible user, tags, and a table of requested items.

Ontvangers?	Name	Telefo...	E-mail	Pla...	Responsible?
	Administrator		admin@exa...		Administrator
	Belgie		qgdfb@fdg...		Overstroming
	Brandweerka...				
	Leverancier ...		test@test.com		
	NCCN				
	Privé leveran...				
	Rode Kruis a...		qsdfq@sdfd...		
	XYZ				
	Regel toevoegen				

Aanvraag lijnen?	Product	Description	Quantity
	Mondmaskers	gewone mondmaskers nodig	50,00

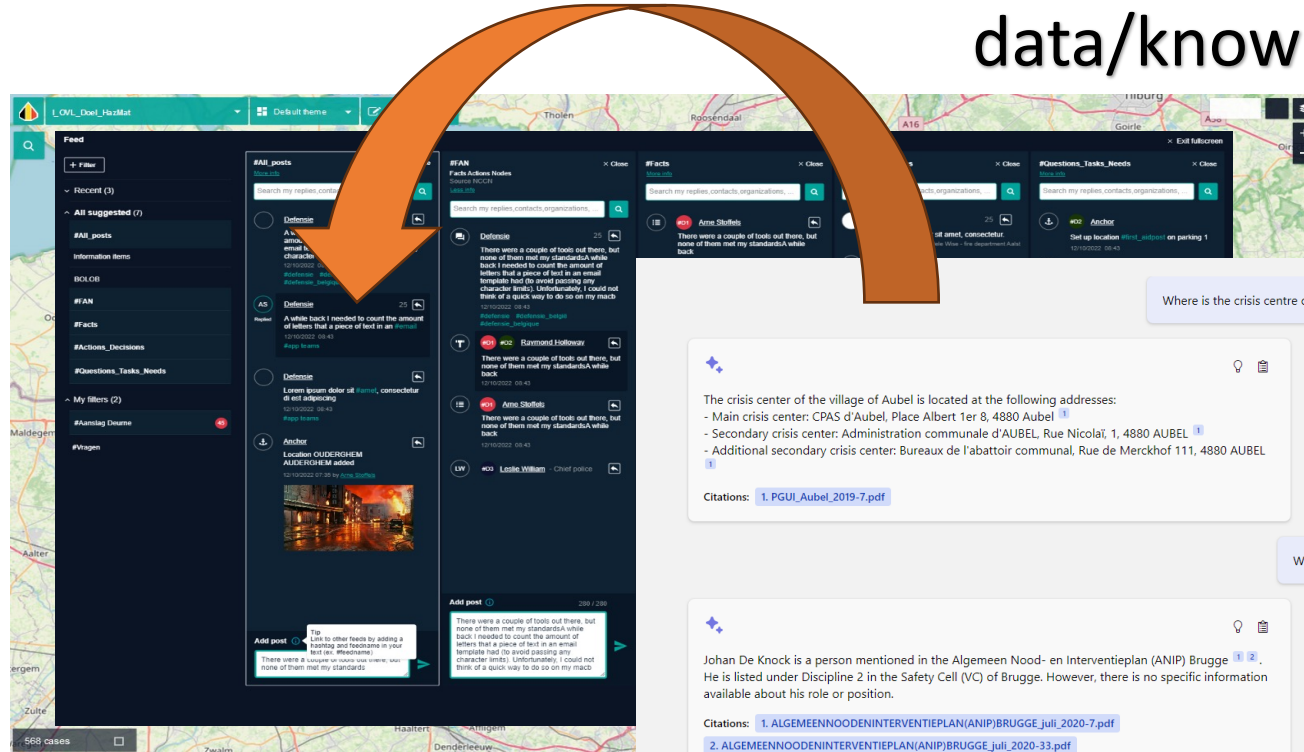
# PARAGON FRDO

## Screenshot AI

- Exercise module
- Logistics
- NLP/ML in Feed



## Structure and use data/knowledge



Where is the crisis centre of the village of Aubel?

The crisis center of the village of Aubel is located at the following addresses:  
- Main crisis center: CPAS d'Aubel, Place Albert 1er 8, 4880 Aubel  
- Secondary crisis center: Administration communale d'AUBEL, Rue Nicolaï, 1, 4880 AUBEL  
- Additional secondary crisis center: Bureaux de l'abattoir communal, Rue de Merckhof 111, 4880 AUBEL

Citations: [1. PGU\\_Aubel\\_2019-7.pdf](#)

Who is Johan De Knock?

Johan De Knock is a person mentioned in the Algemeen Nood- en Interventieplan (ANIP) Brugge. He is listed under Discipline 2 in the Safety Cell (VC) of Brugge. However, there is no specific information available about his role or position.

Citations: [1. ALGEMEENNOODENINTERVENTIEPLAN\(ANIP\)BRUGGE\\_juli\\_2020-7.pdf](#)  
[2. ALGEMEENNOODENINTERVENTIEPLAN\(ANIP\)BRUGGE\\_juli\\_2020-33.pdf](#)

How can I contact Johan De Knock?

To contact Johan De Knock, you can reach him at the following contact details:  
- Office: 050 45 28 50  
- Mobile: 0498 36 69 26

Citations: [1. ALGEMEENNOODENINTERVENTIEPLAN\(ANIP\)BRUGGE\\_juli\\_2020-33.pdf](#)

# PARAGON

Paragon technical



Open source  
based



Webbrowser



Multilingual



Responsive design



Scalable



# Join the Paragon revolution!

For more information, contact the Paragon team:

[\*\*\*martijn.mol@nccn.fgov.be\*\*\*](mailto:martijn.mol@nccn.fgov.be)

[\*\*https://crisiscentrum.be\*\*](https://crisiscentrum.be)



**@CrisiscenterBE**



Nationaal Crisiscentrum  
Centre de crise National

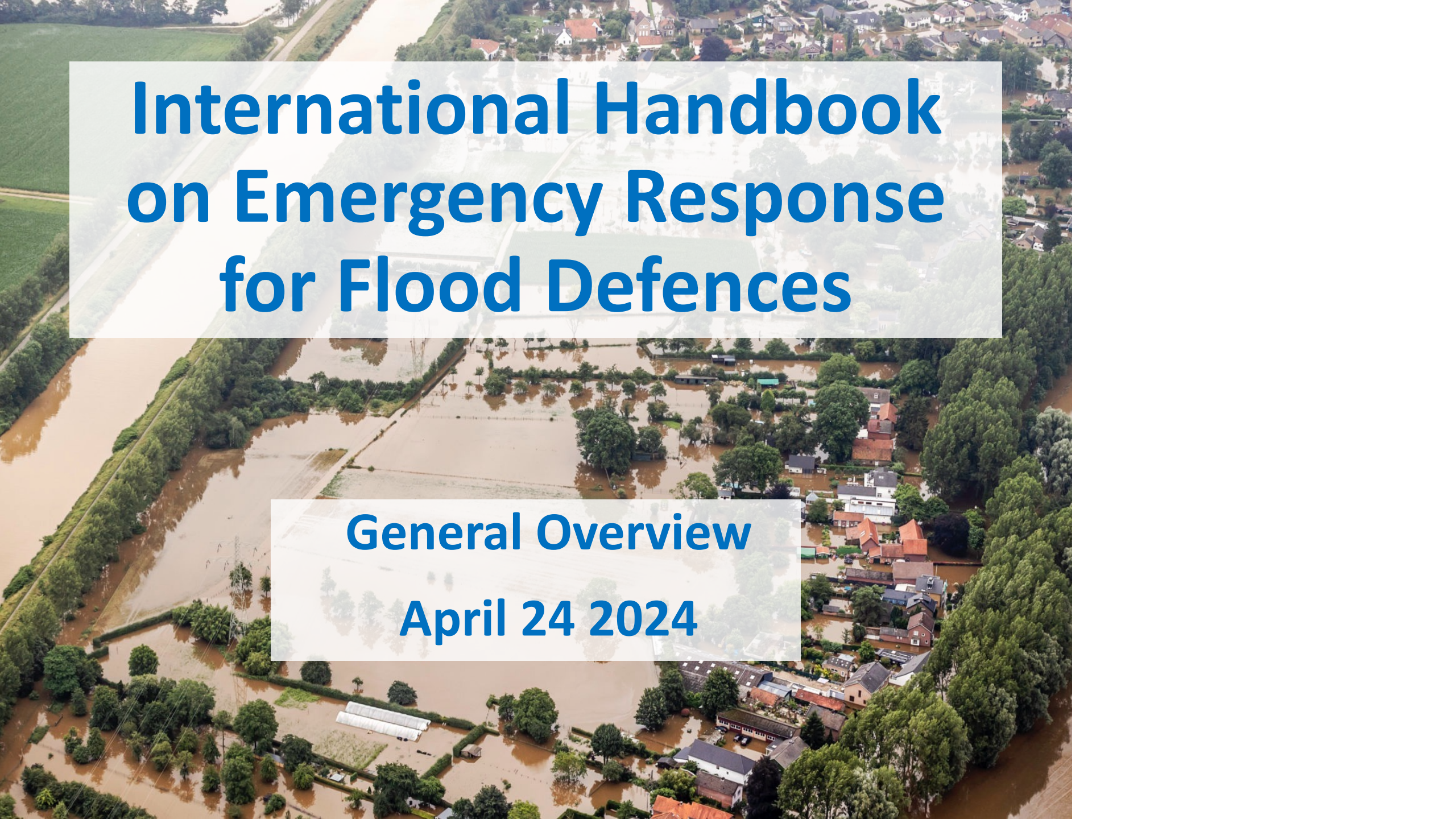


Paragon



Co-funded by  
the European Union



An aerial photograph showing a residential area that has been severely flooded. A wide, muddy brown river flows along the left side of the frame. The water has inundated large areas of land, including fields and parts of a neighborhood with several houses. The houses are partially submerged, with only their roofs and some upper floors visible above the water. The surrounding landscape is a mix of green trees and brown floodwater. The sky is not visible, suggesting an overcast day.

# International Handbook on Emergency Response for Flood Defences

**General Overview**

**April 24 2024**

# 1. Objectives of this presentation

- To present the scope of the handbook
- To provide some background to arriving at the handbook
- Arriving at a Community of Practice
- Using the handbook
- Dissemination and feedback

# Where did it start?

- A national community with a large international network
- Idea for an Emergency Response Handbook arose in 2016 (Exercise Waterwolf)
- During the international FloodRisk conference 2020 (Budapest) we made a big step forward
- Positive reactions from Japan, Germany, USA, Belgium, England and of course the Netherlands: community of willing
- Polder2C (Interreg project) as a boost to create a community of committed
- Corona was surprisingly very instrumental to work virtual and effective together over many time zones

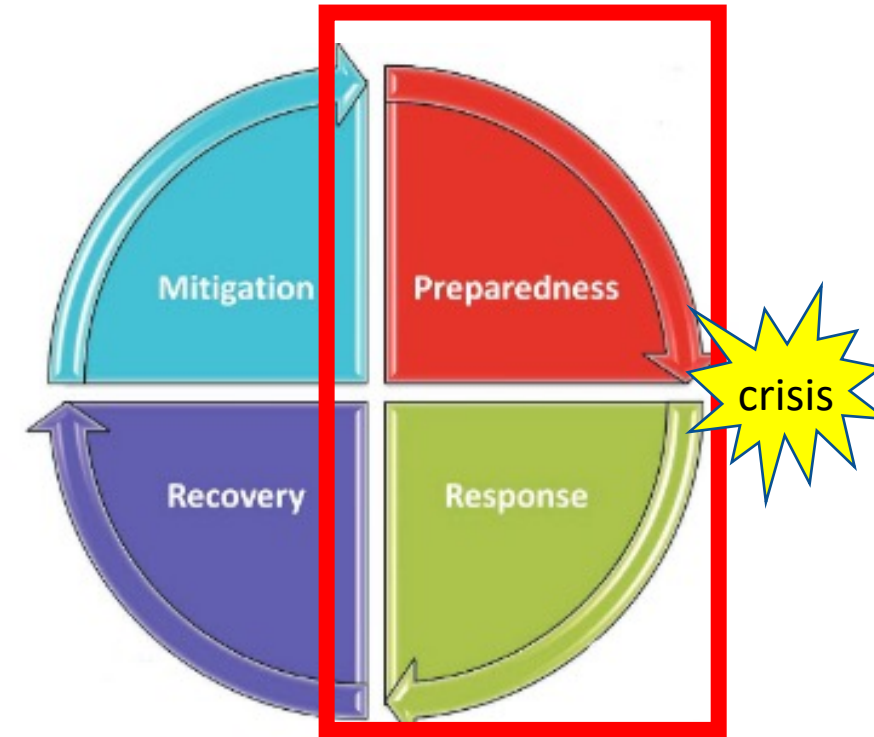
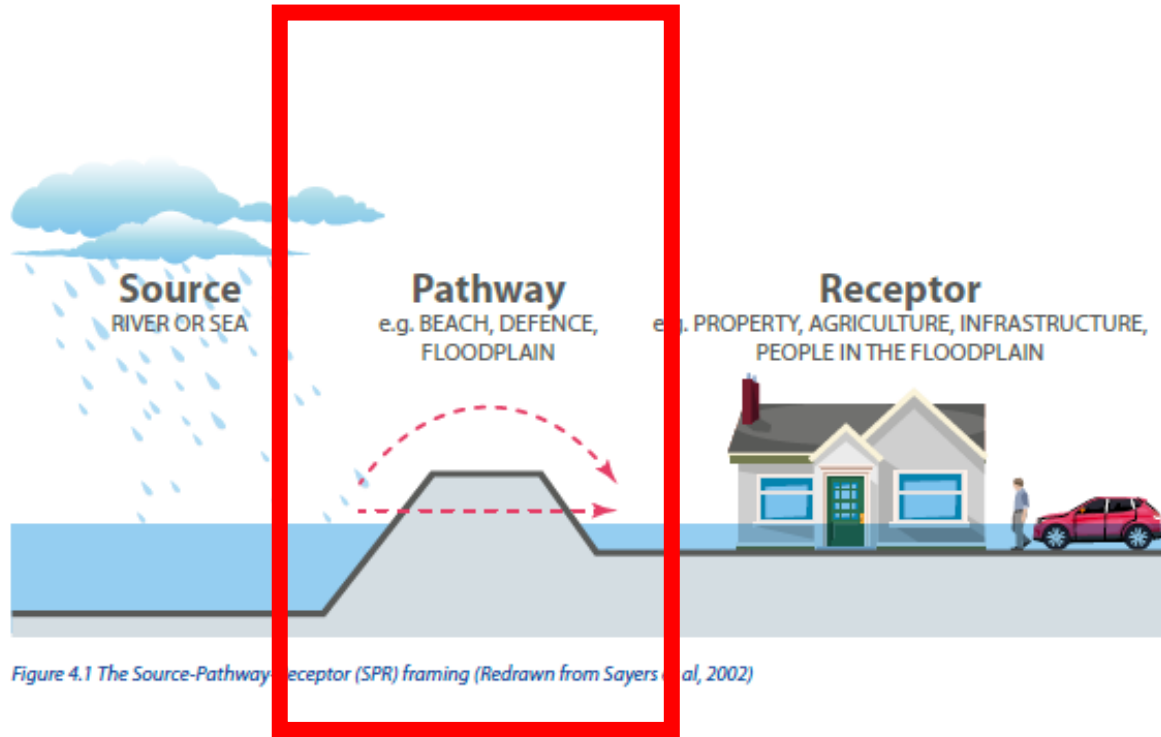


# Why do we need a Handbook Emergency Reponse for Flood Defences?

- Floods pose serious threats to societies.
- Increasing scale of floods → requires external or even international assistance.
- Different response approaches are available worldwide → Need for sound inventory.
- Number of well trained practitioners/flood fighters decreases → Need to document knowledge and experience.

**Need to join forces to be able to react, learn and cooperate appropriately and effectively → we need a handbook!**

## 2. Scope of the handbook – high level



# The ultimate goal

## OUTPUT

- Handbook free for all flood defence managers worldwide.
- Effective international network for exchange of flood fighting staff and equipment.
- Sharing experiences with mutually developed ways of working and procedures.

## OUTCOME

- Better prepared crisis organisations knowing how to act best in emergency situations regarding their flood defences.
- Reducing risk of flood by failure of flood defences.
- Less casualties, loss of property and disrupting of society

## GOAL

- International guidance and collaboration for practical implementation of sound emergency measures during flood situations.
- The handbook to become an invaluable tool to help flood defence managers to prepare for and act during flood events.

# Target audience

## Flood Defence Managers

- Patrollers / inspectors
- Operational staff (early warning)
- Advisors (e.g. risk, geotech)
- Responders
- Crisis management

## National Authority

- Flood forecasting
- Civil Security
- Crisis planning
- Crisis management

## Local Authority

- Crisis management evacuation
- Rescue and relief
- Crisis communication

## Military

- Response
- Rescue and relief
- evacuation

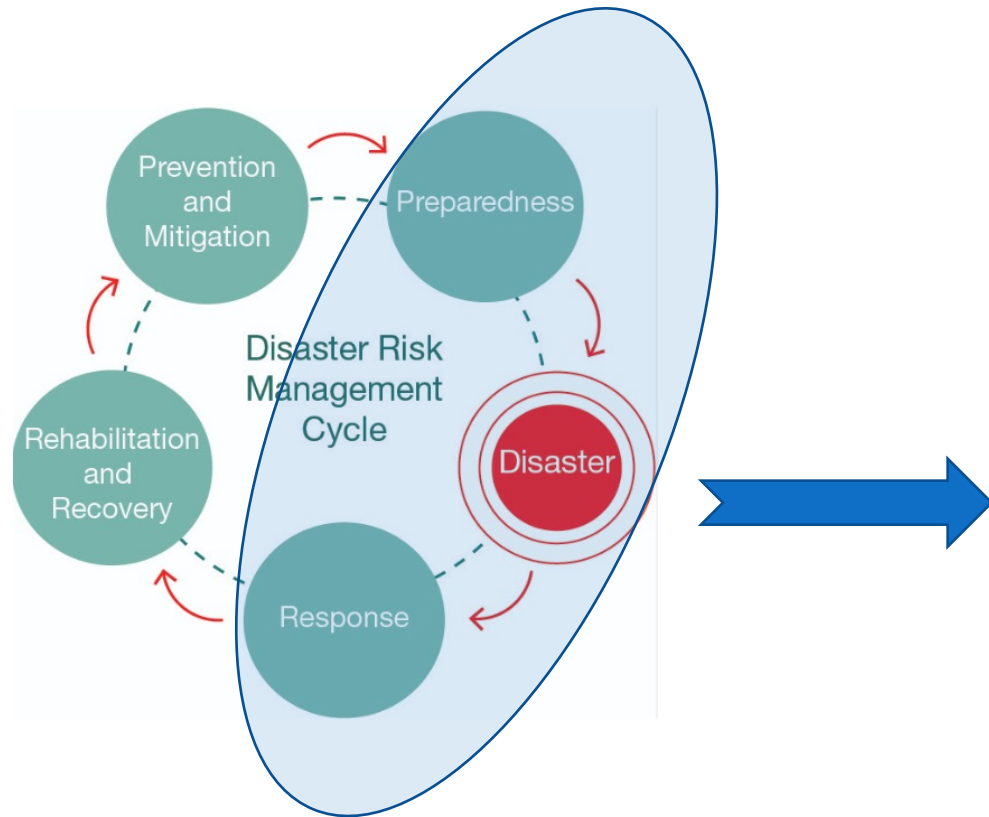
Public

Primary Audience

Secondary Audience



# 3. Background - Contents & structure



1. Introduction		
2. Flood emergency response management		
3. Preparedness	4. Response	
5. Flooding threats		
6. Flood defences		
7. Crisis communication	8. Assessing and inspecting	12. Health, safety and wellbeing
	9. Understanding the problem	
	10. Selecting and designing measures	
	11. Logistics and implementation	
13. Reliability of emergency measures		
14. Knowledge-sharing & collaboration		
15. Funding		
16. Concluding remarks		

# 3. Background - Strong international input

## AUTHORS & REVIEWERS

- Netherlands
- Japan
- USA
- United Kingdom
- France
- Germany
- Greece
- New Zealand
- Poland
- Portugal

## CONTRIBUTIONS / CASES

- Netherlands\*
- Japan\*
- USA\*
- United Kingdom\*
- Bangladesh
- Belgium
- Egypt
- France
- Germany
- Greece
- Guyana
- India
- Kenya
- Mozambique
- New Zealand
- Philippines
- Poland
- Portugal
- Romania
- Slovakia
- Vietnam
- Zimbabwe

\* Rijkswaterstaat, MLIT, USACE and EA contribute financial and therefor considered to be the “owners”. A Letter of Intent to arrange this is under construction.

# Ownership



- Dutch Rijkswaterstaat: overall project management and –coordination
  - UK Environment Agency: contracted lead author
  - United States Army Corps of Engineers: graphic design
  - Japanese MLIT: publishing process
- 
- Each partner contributes for around the 50 k€ (in kind or via budget) so total costs producing this handbook estimated on 200 k€.
- 
- Via a “letter of intent” we will make agreements on future management of the handbook

# 3. Background - Committed team



+ more than 20 independent experts

# 4. Arriving at Communities of Practice

For the CoP, the following needs to be clear:



Objective – main objectives & success indicators



Audience – which groups: regional communities and a one mondial community?



Organisation – processes / agreements / responsibilities



Support – tasks & tools

# 4. Arriving at a CoP - Objective

To develop, share and benchmark knowledge, experience and tools / approaches regarding “life cycle flood risk management (preparedness, response, recovery and mitigation)”.



Success indicators:

- Short term: Publishing of an International Handbook

Long term:

- (bi-) annual conferences, webinars, brown bag meetings
- newsletter
- Coordinate R&D efforts
- Incident Observations – hands on sharing of experiences

# 4. Arriving at a CoP - Organisation

Processes / agreements / responsibilities



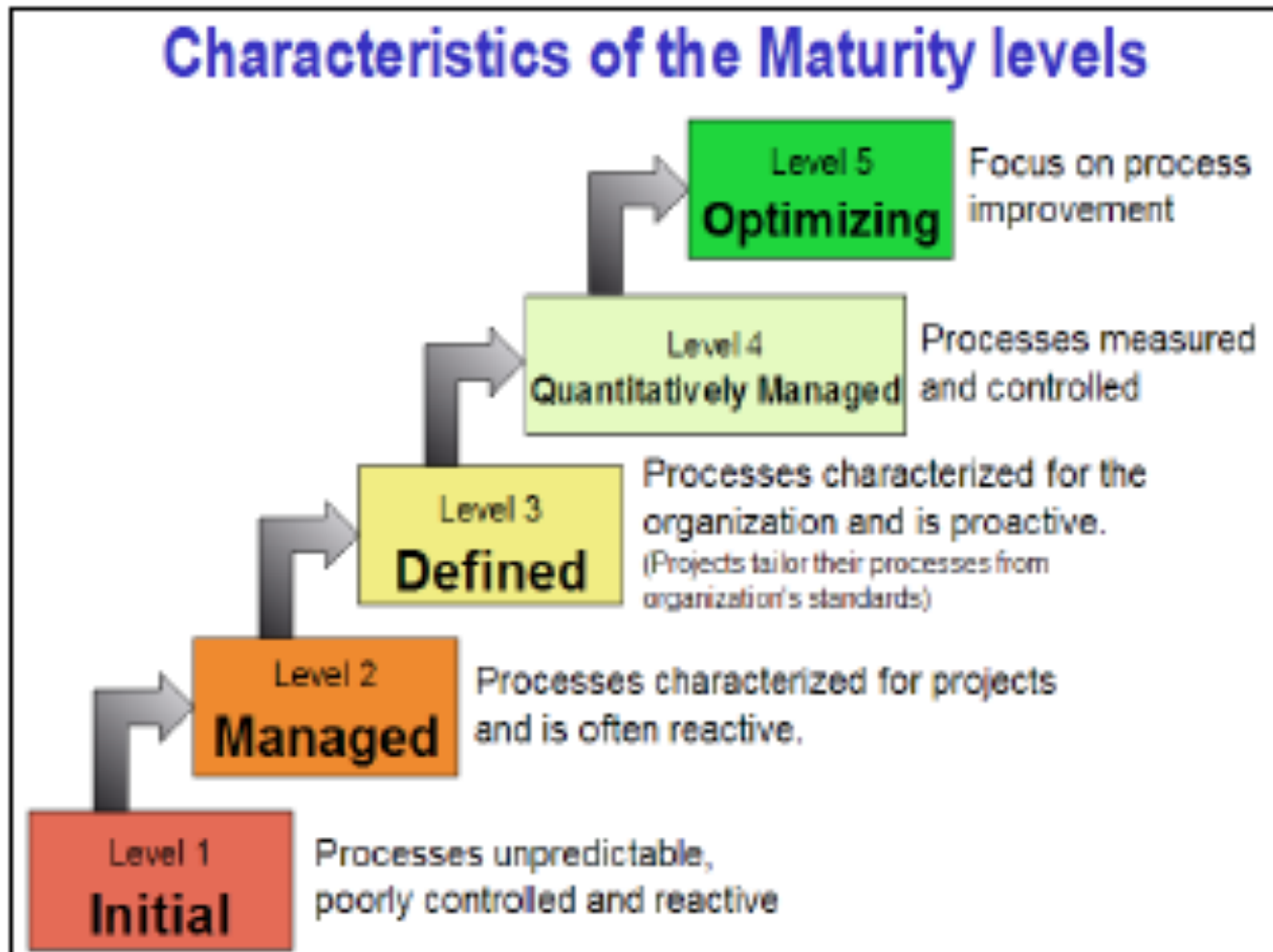
We need:

- Articles of association
- Mission & vision
- Organigram & who is who
- (Multi) annual plan

We need:

- Board – supervisory, safeguarding
- Working committee – “work force”
- Secretariat – point of contact
- Linking pins / members - community

# 5. Using the handbook



We consider a extra “guideline for self assessment” to help end users to implement the handbook

We want to use the concept of Maturity Levels :

- For each chapter (2 – 15) the most important 3-5 competencies will be defined.
- For each competency up to 5 levels of maturity will be defined.



# 6. Dissemination and feedback

- The big challenge for coming months will be: how are we going to disseminate the IHERFD
  - First opportunity Singapore International Water Week (June 2024): oral presentation June 20<sup>th</sup> plus poster presentation Dutch pavilion
  - ICOLD meeting New Delhi
  - We try to get World Bank involved
  - Other suggestions?
- We have to decide either to have first a blueprint version, or call it a version 1.0 to make clear we need feedback to improve the handbook
- We want to invite users of the handbook to give feedback
- Then in a few years develop to a final version



**Thank you for you attention**